

# **Utility Committee Orientation**

December 9, 2021

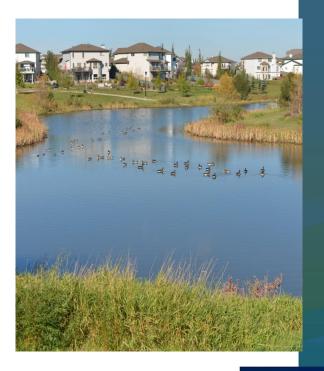
Kate Gibson Senior Legislative Services Advisor

Denis Jubinville Branch Manager, Waste Services Barry McNabb Director, Utility Regulation

Jim Beckett Utility Advisor

# **Utility Committee Orientation**

- Mandate
- Introduction to Utilities
- Utility Advisor Role and Responsibilities
- Questions





## **Utility Committee Mandate - Bylaw 18156**

18(i) To make recommendations to Council regarding the rates, governance, policies, and operations of all municipal public utilities and non-municipal public utilities.



## **Utility Committee's Role**

- Review and vetting process for strategic/business plans, capital budgets, operating budgets, rate and fee proposals and other policy-related issues
- Assess the reasonableness of the rates, terms and conditions for utility customers
- Monitor utility operating and capital budget programs
- Make recommendations to City Council to support effective oversight of Edmonton's public utilities

City Council is ultimately responsible for oversight of Edmonton's public utilities.



#### **Introduction to Utilities**

The City maintains oversight responsibility for public utilities within the boundaries and authority of the City of Edmonton, and also directly operates Edmonton's Waste Services and Blatchford Renewable Energy Utilities.

#### CITY OF EDMONTON

Waste Services
Blatchford Renewable Energy

#### **EPCOR**

Water Services
Wastewater Treatment Services
Drainage Services







- City owned and operated utility
- Branch in City Operations Department
- Provides waste collection services to over 250,000 single unit households and nearly 160,000 multi-unit households
- Waste is processed at the Edmonton Waste Management Centre
- 2021 Expenses \$210 million
   2021 Revenues \$215 million
   2021 Capital \$68 million





#### **Regulatory Framework**

- Utility financially sustainable; stable and consistent rates
- Waste Services Utility Fiscal Policy C558B
- Waste Management Policy C527

#### **Rate Filing**

- Presented annually to Utility Committee and approved by Council
- Incorporates operating and capital budget adjustments

#### **Other Key Reports**

- Business Plan
- Annual Report (Financial Statements)





#### **Upcoming Reports for 2022**

- Multi-unit Strategy Alternative Business Model (March 25)
  - As per Committee motion from June 25, 2021
- Multi-unit Bylaw (March 25)
- Single-use Item Reduction Strategy & Bylaw (Q1/Q2)
- Cart Rollout Update (Q2)
- Business Plan (Q3)
- 2023-2026 Budget and 2023 Utility Rate Filing (Q4)



#### **EPCOR Utilities - Overview**

#### **EPCOR Utilities Inc.**

- Electrical transmission and distribution, water & wastewater
- 100% owned by the City of Edmonton
- Council appoints Independent Board of Directors

#### **EPCOR Water Services Inc. ("EWSI")**

- Operating company of EPCOR Utilities Inc.
- Provides Water and Wastewater Treatment services to Edmonton
- Effective Sept 1, 2017 also began providing Drainage services



## **EPCOR Utilities - Regulation**

#### **Need for Regulation of EPCOR**

- Utility public services are capital intensive (operate as monopoly)
- Regulation is substitute for competitive marketplace
  - ensure rates are reasonable & service levels maintained
  - balance interests of customers and utility (financially sustainable)

### **Regulatory Oversight of EPCOR**

- MGA provides City Council with authority to regulate EWSI
- EPCOR electricity services regulated by Alberta Utilities Commission



## **Cost of Service vs Performance Based Regulation**

#### **Cost of Service Regulation (COE Waste Services)**

- Rates set for 1 to 2 years based on forecast cost to provide service
- Two step process
  - determine total forecast operating and financing costs (e.g. budget)
  - translate total forecast costs into individual utility customer rates

#### **Performance Based Regulation (EPCOR Water Services Inc.)**

- Rates set for longer term (e.g. 3 to 5 years)
  - rates in year one based on Cost of Service process
  - o rates adjusted annually by PBR formula (inflation less efficiency)



## **Regulatory Proceedings - EWSI**

#### 2017-2021 Performance Based Rates (Expire March 31, 2022)

- Water & Wastewater Treatment Apr/17 to Mar/22 (Bylaw 17698)
- Drainage Services Jan/18 to Mar/22 (Bylaw 18100)

#### 2022-2026 Performance Based Rates (Effective April 1, 2022)

- Comprehensive process; stagger applications going forward
- Wastewater & Drainage 3 Year Term April/22 to Mar/25 (Bylaw 19627)
- Water 5 Year Term April /22 to Mar /27 (Bylaw 19626)

#### **Next Four Years for Utility Committee (EWSI)**

- Wastewater & Drainage 5 Years April/25 to Mar/30 (file mid 2024)
- EWSI periodic and annual operational & financial updates



## **Blatchford Renewable Energy Utility**

- City owned and operated utility established in 2016
- District energy sharing system using renewable energy sources
  - o initial customers in 2020; 16,643 customers when fully developed

### **Regulatory Framework (Fiscal Policy C597)**

- Annual rate filing to Utility Committee; approved by Council
  - incorporates supplemental budget adjustments
  - approved customer rates prescribed in Blatchford Utility Bylaw 17943
- Two guiding regulatory principles
  - customer rates based on full cost of providing service
  - customers pay at most comparable fee to elsewhere in COE



## **Role of the Utility Advisor**

Report directly to Utility Committee and through the Committee to Council

Provide subject matter expertise on:

- Overall utility financial framework
- Costing methodologies and structures
- Alternative utility costing models
- Rate setting principles
- Assist in establishing principles for utility structures: governance, regulatory, financial, budgetary and rate setting



#### **Conclusion**

Utility Committee discusses and debates utility policy issues and the utility financial framework and makes recommendations to City Council.







# **Utilities - Key Administration Contacts**

Denis Jubinville Branch Manager, Waste Services	denis.jubinville@edmonton.ca 780-984-1734
Barry McNabb	barry.mcnabb@edmonton.ca
Director, Utility Regulation	780-423-5342



# **Questions?**

