

## Bylaw 17947 - Closure of Vehicular Access (11845-102 Avenue)

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### Recommendation:

That Urban Planning Committee recommend to City Council:  
That Bylaw 17947 be given the appropriate readings.

### Purpose

To close vehicular access to 102 Avenue from a titled parcel located at 11845-102 Avenue NW. One alternate access to the parcel is available.

### Readings

Bylaw 17947 is ready for three readings.

Bylaw 17947 is authorized under Section 28 of the *Highways Development and Protection Act*. A majority vote of City Council on all three readings is required for passage.

If Council wishes to give three readings during a single meeting, then prior to moving third reading, Council must unanimously agree "That Bylaw 17947 be considered for third reading."

### Advertising and Signing

Advertising is not required for this Bylaw.

### Position of Administration

Administration supports this Bylaw.

### Report Summary

**This report requests City Council's approval of Bylaw 17947.**

### Report

Bylaw 17947 proposes to remove one existing access, that is not currently in use from a titled parcel (legally described as Lot 2B, Block 18, Plan 0521892) to 102 Avenue in support of the 102 Avenue Bike Route project. The 102 Avenue Bike Route Project includes installation of high-quality bike infrastructure that will make cycling more comfortable for cyclists of all abilities. The bike facility is being developed in the vicinity of this property as a two-way protected bike lane adjacent to the north curb of 102 Avenue. The facility provides dedicated space for cyclists on 102 Avenue, with

physical separation of cyclists from motor vehicle traffic, parked cars, and sidewalks. The subject access is located on the south side of 102 Avenue, approximately 25 metres east of 119 Street, and is illustrated in Attachment 2. The access is not currently used by vehicles, as in 2004 the parcel was redeveloped with a rear attached garage. The access was not removed when the parcel was redeveloped, and the boulevard was not restored to grass. The access removal will create a continuous separation of the boulevard area from the road and supports an improved sidewalk and a more pedestrian-friendly area along the avenue. The curb line will be restored to standard curb and gutter through the construction process, and on-street parking adjacent to this property will be retained.

### **Policy**

This Bylaw is in accordance with several policies and objectives outlined in the Transportation Master Plan, the Municipal Development Plan, and the Active Transportation Policy including:

*The Way We Grow*, Municipal Development Plan:

- Policy 3.5.2.1: Support neighbourhood revitalization that contributes to the livability and adaptability of mature neighbourhoods.
- Policy 5.7.1: Ensure that streets, sidewalks and boulevards are designed to perform their diverse roles and to enable safe access for all users.

*The Way We Move*, Transportation Master Plan:

- Strategic Objective 4.1: The City will integrate land use planning and transportation decisions to create an accessible, efficient and compact urban form.
- Strategic Action 4.1(b): Encouraging land uses that are compatible and complementary to the surrounding transportation network.
- Strategic Objective 6.1: The City will create a walkable environment.
- Strategic Objective 6.2: The City will create a cycle-friendly city.
- Strategic Action 6.2(c): Developing and Reviewing best practices, adapted to the Edmonton context, to increase the attractiveness and safety of cycling.

### **Active Transportation Policy C544:**

Policy Statement 1: Enhance accessibility, safety, security, and convenience through strategic improvement, expansion, and maintenance of the infrastructure and facilities that support Active Transportation, including sidewalks, curb ramps, shared pathways, marked bicycle and shared-use lanes, and end-of-trip facilities.

### **Corporate Outcomes**

This report supports the following corporate outcomes:

- The City of Edmonton has sustainable and accessible infrastructure: providing well-designed and constructed roadway and sidewalk

infrastructure ensures that the streets are accessible to all Edmontonians, whether they choose walking, cycling, transit, or driving as their mode of transportation.

- Edmontonians use public transit and active modes of transportation: the closure of this access and reconstruction of the curb, gutter, and sidewalk on 102 Avenue will
  - improve pedestrian and cyclist accessibility
  - support Edmontonians in choosing active modes of transportation
  - enable Edmontonians to incorporate active transportation into everyday activities
  - have a direct impact on health and well-being
  - provide opportunities for Edmontonians to connect with their community

**Risk Assessment**

| <b>Risk Element</b> | <b>Risk Description</b>  | <b>Likelihood</b> | <b>Impact</b> | <b>Risk Score</b> | <b>Current Mitigations</b>                               | <b>Potential Future Mitigations</b>                 |
|---------------------|--|-------------------|---------------|-------------------|--|---|
| Public Perception   | Lost opportunity to correct a deficiency in the boulevard and improve the pedestrian realm along a high-profile, active transportation corridor. | 1                 | 1             | 1                 | Address complaints on an individual basis as they arise. | Return to location and remove access in the future. |

**Public Engagement**

An intensive, six-stage public consultation process occurred over a three-year period from June 2014 to May 2017.

- Administration held a Bike Route Location Workshop for the Downtown Route on June 18, 2014, and on June 19, 2014. The purpose of this meeting was to get input on evaluation criteria and feedback on potential bike route locations of which 102 Avenue was presented as an option.
- Administration held a 102 Avenue “Route Type” Workshop on November 27, 2014. At this meeting, two design options were presented and a project update was provided to explain how input from the consultation process was incorporated into the project.

- Administration held a Single Concept Plan Open House on April 21, 2015, and a Bike Route Workshop on June 1, 2015, to share the recommended concept plan for the 102 Avenue bike route and to obtain feedback on landscaping options.
- Letters were sent to the property owner and the tenant on February 13, 2017, which included project background information, justification for the construction of a new curb and gutter, and city contact information for any questions and/or concerns. No follow-up inquiries were received as a result of these letters.

### Legal Implications

1. The proposed access closure must be carried out in accordance with the *Alberta Highways Development and Protection Act*.
2. Section 28(1) of the *Highways Development and Protection Act* provides that City Council may close a physical means of access to or from a controlled street by passing a bylaw.
3. The City must ensure that each titled parcel of land has at least one means of access to a controlled street, however indirect or circuitous that access may be, in accordance with the City Streets Access Bylaw, Bylaw 13521.
4. Provided that alternate access to the titled parcel exists or is provided, no compensation is payable pursuant to section 29(1) of the *Highways Development and Protection Act*.

### Metrics, Targets and Outcomes

| Metrics  | Targets  | Outcomes  |
|--|--|---|
| Typical September cycling volumes on 102 Avenue through Oliver were approximately 300 cyclists/day, prior to construction. | Increased ridership on the 102 Avenue bike route as a result of high-quality infrastructure that supports cycling for all abilities. | Increased opportunities for Edmontonians to use active modes of transportation.           |
| 1.1 km of the 102 Avenue bike route was completed in 2016 and 1.8 km will be constructed in 2017                           | 2.9 km of the high quality bike network will be complete.  | Completion of the 102 Avenue bike route through Glenora and Oliver.                       |
| Premier cycling facility that provides a direct  | Create a network of high quality cycling   | <ul style="list-style-type: none"> <li>• Provision of a facility that provides</li> </ul> |

|   |   |   |
|---|---|---|
| <p>connection to the downtown bike network.</p> | <p>infrastructure in the core area of the city.</p> | <p>Edmontonians opportunities to connect with their communities.</p> <ul style="list-style-type: none"> <li>• Edmontonians have opportunities to use a facility that enables incorporating healthy living into their daily activities.</li> <li>• Creation of a cycle-friendly city.</li> </ul> |
|---|---|---|

**Justification of Recommendation:**  
 Bylaw 17947 will advance the outcomes of the 102 Avenue Bike Route project.

**Attachments**

1. Bylaw 17947
2. Location Plan and Google Street View Image

**Others Reviewing this Report**

- T. Burge, Chief Financial Officer and Deputy City Manager, Financial and Corporate Services
- A. Laughlin, Deputy City Manager, Integrated Infrastructure Services
- C. Campbell, Deputy City Manager, Communications and Engagement
- D. Jones, Deputy City Manager, City Operations