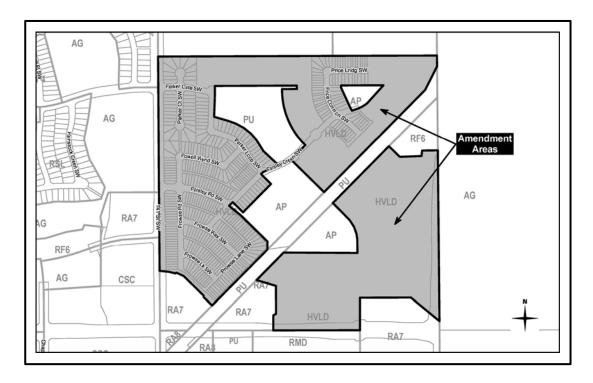


## East of 141 Street SW and North of 28 Avenue SW

To amend the (HVLD) Special Area Heritage Valley Low Density Zone to allow the development of narrow-shallow lots for low density residential uses. The proposed amendment will permit new lot configuration for single detached housing within the Paisley neighbourhood, as well additional regulations to provide clarity and direction for the development of accessory structures, including garages.



### RECOMMENDATION AND JUSTIFICATION

Sustainable Development is in SUPPORT of this application because:

- 1. Proposed changes will result in development standards that are suitable for low density residential areas within the Paisley Neighbourhood;
- 2. The proposed changes align with the existing (RMD) Residential Mixed Dwelling Zone, which was approved after the HVLD zone was approved; and
- 3. Proposed changes will provide for a greater mix of low density residential uses and development opportunities.

### THE APPLICATION

BYLAW 17931 to amend Section 980 of the Zoning Bylaw, the (HVLD) Special Area Heritage Valley Low Density Zone for the purpose of permitting new lot configurations for single detached housing uses within the Paisley neighbourhood, which would reduce the lot width, allowing increase of land use efficiency.

The applicant's intent for the proposed amendment is to add to the choices for new home buyers while helping reduce the price gap between single detached and semi-detached housing products.

This amendment also proposes minor revisions to the regulations to provide further clarifications for drainage requirements, accessory buildings, including garages, to best reflect current construction and development practices.

Currently there are 2 subdivisions in Paisley under administrative review. These subdivisions are within the HVLD Zone

### SITE AND SURROUNDING AREA

The proposed amendment applies to areas zoned HVLD in the Paisley Neighbourhood (Approximately 37 ha). It permits a mix of lower density residential housing; including single detached, semi-detached and limited row housing uses that surround a central open space system though the neighbourhood that includes park space, a public utility storm water facility and walkways.



AERIAL VIEW OF APPLICATION AREA

	EXISTING ZONING	CURRENT USE
SUBJECT SITE	(HVLD) Special Area heritage Valley Low Density Zone	<ul> <li>Developed and developing Single and Semi-Detached Housing, and vacant lots</li> </ul>
CONTEXT		
North	<ul> <li>(US) Urban Services Zone</li> <li>(GHLD) Special Area Graydon Hill Low Density Zone</li> </ul>	<ul><li>Cemetery and vacant future institutional area</li><li>Low density Residential</li></ul>
East	(AG) Agricultural Zone	<ul> <li>Natural wooded area (within Government of Alberta Special Study Area)</li> </ul>
South	<ul> <li>(RMD) Residential Mixed Dwelling Zone</li> <li>(RA7) Low Rise Apartment Zone</li> </ul>	Vacant land
West	<ul> <li>(AG) Agricultural Zone</li> <li>(RA7) Low Rise Apartment Zone</li> <li>(RSL) Residential Small Lot Zone</li> </ul>	<ul> <li>Golf Course</li> <li>Vacant Lot</li> <li>Developing Single and Semi- Detached Housing</li> </ul>

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## **PLANNING ANALYSIS**

The proposed text amendment to the Zoning Bylaw supports the City of Edmonton's Strategic Goal to Transform Edmonton's Urban Form by providing for a greater mix of residential uses and development opportunities.

This amendment to the Special Area Heritage Valley Low Density Zone supports the policies of the *The Way We Grow* by:

- 3.6.1.6 Support contiguous development and infrastructure in order to accommodate growth in an orderly and economical fashion; and
- 4.1.1.1 Provide a broad and varied housing choice, incorporating housing for various demographic and income groups in all neighbourhoods.

The proposed amendment conforms to the objectives of the Paisley Neighbourhood Area Structure Plan (NASP) by:

- providing of a variety of housing types; and
- ensuring the development of compact urban forms.

This proposed amendment aligns the (HVLD) Zone closer to the existing (RMD) Zone regulations as follows:

- reducing the minimum site area requirements for Single Detached Housing and Duplex Housing (255m in proposed HVLD, 247m required in existing RMD)
- reducing the minimum site width requirements, dependent on access for Single Detached and Duplex housing (8.5m and 7.6m in proposed HVLD, 7.6m required in existing RMD);
- clarifying text regarding location of accessory buildings as well as the location and size of on-site parking areas; and
- clarifying text referencing on-site residential drainage requirements.

### **TECHNICAL REVIEW**

All comments from affected City Departments and utility agencies have been addressed.

## **PUBLIC ENGAGEMENT**

ADVANCE NOTICE March 22, 2016	<ul> <li>Number of recipients: 365</li> <li>Number of responses with concerns: 3</li> <li>Common comment:         <ul> <li>Future spacing between lots being reduced</li> <li>Impacts of reducing minimum lot widths for Single and Semi-detached housing use</li> <li>Concerns with increased density</li> <li>Devaluating existing properties</li> <li>On-Site parking not being accommodated</li> </ul> </li> </ul>
PUBLIC MEETING	Not held

### CONCLUSION

Sustainable Development recommends that City Council APPROVE this application.

## **APPENDICES**

- 1 Mark up of proposed amendments
- 3 Application Summary

# Mark-up of Proposed Text Amendment

Black Font = existing Zoning Bylaw text

<u>Underline Italic Font</u> = proposed addition to Zoning Bylaw

<u>Strikethrough</u> = proposed deletion from Zoning Bylaw

Bylaw 17387 September 21, 2015

# 980 (HVLD) SPECIAL AREA HERITAGE VALLEY LOW DENSITY ZONE

## 30.1 General Purpose

Heritage Valley 12 Neighbourhood Area Structure Plan. Housing, and Row Housing, in accordance with the design objectives in the To provide for low density housing with the opportunity for Zero Lot Line, Reverse

## 980.2 Area of Application

The portions of S.W. ¼ Section 24-51-25-W4M shown as "HVLD" on Appendix I.

## 980.3 Permitted Uses

- Duplex Housing
- Limited Group Homes
- Minor Home Based Business
- **Row Housing**
- Secondary Suites

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- Semi-Detached Housing
- Single Detached Housing
- **Urban Gardens**

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- Fascia On-premises Signs
- Temporary On-premises Signs

## 980.4 Discretionary Uses

Page 1 of 13

Appendix 1

Page 2 of 13

Appendix 1

- Child Care Services
- Garage Suites
- Garden Suites
- **Group Homes**

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- Lodging Houses
- Major Home Based Business
- Residential Sales Centre
- h. Urban Outdoor Farms

## 980.5 Development Regulations

a. The minimum Site Area shall be in accordance with Table 1 as follows:

Table	Table 1 - Mini <mark>n</mark> mum Site Area	
	Primary vehicular access is not from a lane	Primary vehicular access is from a lane
Single Detached Housing or Duplex Housing	<del>270</del> 255 m²	<del>283</del> <u>255</u> m²
Single Detached Housing - one side Setback reduced to 0 m	247 m²	247 m <sup>2</sup>
Single Detached Housing - Site depth less than 30 m	308 m²	N/A
Semi-detached Housing - per Dwelling	221 m <sup>2</sup>	201 m <sup>2</sup>
Semi-detached Housing - one side setback reduced to 0 m - per Dwelling	183 m²	165 m²
Row Housing - internal Dwelling	150 m <sup>2</sup>	150 m <sup>2</sup>
Row Housing - end Dwelling	186m²	186m²
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The minimum Site Width shall be in accordance with Table 2 as follows:

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Table	Table 2 - Mini <mark>n</mark> mum Site Width	ä
	Primary vehicular access is not from a lane	Primary vehicular access is from a lane
Single Detached Housing or Duplex Housing	<del>9.0</del> <u>8.5</u> m	<del>8.6</del> <u>8.5</u> m
Single Detached Housing - one side Setback reduced to 0 m	7.6 m	7.6 m
Single Detached Housing - Site depth less than 30 m	11 m	N/A
Semi-detached Housing - per Dwelling	7.3 m	6.7 m
Semi-detached Housing - one side setback reduced to 0 m - per Dwelling	6.1 m	5.5 m
Row Housing - internal Dwelling	5.0 m	5.0 m
Row Housing - end Dwelling	6.2 m	6.2 m

For Single Detached Housing, the Site Width on an irregular shaped Lot shall be measured 9.0 m into the Site from the Front Lot Line, except that:

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- The Site Width on an irregular shaped Lot shall be measured 3.5 m into the Site from the Front Lot Line, where the Side Lot Line is less than 30.0 m.
- <u>a</u> Notwithstanding Section 6.1(38), the Front Lot Line may be the property line point determined to be the actual corner and the two points at the extremities of that or public park. In the case of a Corner Lot, the Front Lot Line shall be the shorter of separating a lot from an abutting pipeline corridor, stormwater management facility property line. Line shall be the shorter of the two segments of the property line lying between the than a Lane. In the case of a Corner Lot formed by a curved corner, the Front Lot the property lines abutting a pipeline corridor, public park, or public roadway other

Page 3 of 13 Appendix 1

- The minimum Site Depth shall be 30.0 m, except that:
- the minimum Site depth shall be 33 m where the principal building is not fronting on to a public roadway.
- where the Site Width is 11 m or greater and primary vehicular access is not the minimum Site depth may be reduced to 28 m for Single Detached Housing, from a lane.
- estimated number of Dwellings within each contiguous area of this Zone, and shall be The total number of Row Housing Dwellings shall not exceed 25% of the total limited to five Dwellings per structure.
- The maximum building Height shall be 12.0m.

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The maximum total Site Coverage shall be in accordance with Table 3 as follows:

	Table 3 - I	Maximum	Table 3 - Maximum Site Coverage	age
	Total Max Site Coverage	Principal building	Accessory building	Principal building with Attached Garage
Single Detached Housing or Duplex Housing with front drive access	50%	Z A	Z A	50%
Single Detached Housing with Lane access	47%	35%	17%	47%
Single Detached Housing - one Side Setback reduced to 0 m	53%	38%	17%	53%

Page 4 of 13 Appendix 1

Single Detached Housing - Site depth less than 30 m	53%	N/A	N/A	53%
Semi-detached Housing - per Dwelling	50%	35%	17%	50%
Semi-detached Housing - one Side Setback reduced to 0 m - per Dwelling	53%	38%	17%	53%
Row Housing - end Dwelling	45%	30%	15%	45%
Row Housing - internal Dwelling	55%	35%	20%	55%

- Front Setbacks shall be as follows:
- not from a Lane. The minimum Front Setback shall be 5.5 m where primary vehicular access is
- =: building is not fronting on to a public roadway. separate walkways and landscaped boulevards are provided; or the principal from a Lane, except that the setback may be reduced to 3.0 m where: The minimum Front Setback shall be 4.5 m where primary vehicular access is
- The Rear Setback shall be in accordance with Table 4 as follows:

Table 4 - Min	Table 4 - Minimum Setback from the Rear Lot Line
Single Detached Housing - Lane	
access Dwellings	4.0 m

Page 5 of 13

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provided	Row Housing -End Dwelling
7.5 m, except that the Setback may be reduced	Row Housing - internal Dwelling
6 m	Single Detached Housing - Site depth less than 30 m
	Semi-detached Housing - one Side Setback reduced to 0 m
7.0 II.	Semi-detached Housing
7.5 m, except in the case of a Corner Site it shall	Single Detached Housing - one Side Setback reduced to 0 m
	Single Detached Housing or Duplex Housing

Notwithstanding Table 4, where the Front Lot Line separates a lot from an abutting pipeline corridor, stormwater management facility or public park, the minimum Rear Setback shall be 6.0 5.5 m.

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- Side Setbacks shall be provided as follows:
- easement, in accordance with section 980.5(n). Side Setback shall be increased to 1.5 m to allow for a shared maintenance Setback of an adjacent lot has been reduced to 0 m, the minimum interior The minimum interior Side Setback shall be 1.2 m, except where the Side
- shall be 2.4 m. In addition, where the Garage is attached to the principal On a Corner Site where the building fronts onto a public roadway, the shall not be less than 4.5 m. building and the vehicle doors of the Garage face the flanking public roadway. minimum Side Setback abutting the flanking public roadway other than a Lane the distance between any portion of the Garage doors and the public roadway
- The minimum Side Setback for a side of the principal building, may be reduced

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Page 6 of 13 Appendix 1

to 0 m provided that the owner complies with section 980.5(nm)

- m. The minimum Side Setback for one side of the principal building of Single Detached Housing or a side of the principal building that is not a Party Wall of Semi-detached Housing, may be reduced to 0 m where:
- The owner of the Site proposed for development and the owner of the adjacent Site shall register, on both titles, a 1.5 m private maintenance easement that provides:
- A. a 0.30 m eave encroachment easement with the requirement that the eaves shall not be closer than 0.90 m to the eaves of the building on an adjacent parcel;
- a 0.60 m footing encroachment easement:

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- C. a drainage swale, constructed as per the City of Edmonton Design and Construction Standards; and
- permission to access the easement area for maintenance of both properties.

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- **=**: service for each lot; All roof leaders from the Dwelling are connected to the individual storm sewer
- ≣ No roof leader discharge shall be directed to the maintenance easement; and
- Ξ. Setback a minimum of 7.5 m from the pipeline right-of-way. Where a Lot abuts a pipeline right-of-way, the principal building shall be

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- In addition to the requirements of Section 980.5(Pm), where a Side Setback for one reduced to 0 m<sub>2</sub>, maintenance and/or drainage and utility easements(s) may be side of a principal building that is not a Party Wall of Semi-detached Housing is Dwellings to ensure adequate access for property, drainage and utility maintenance. required between abutting buildings and/or through private yards of one or more
- the owner of the Site proposed for Zero Lot Line Development shall register on all titles within the Zero Lot Line Development Site as well as all titles on the adjacent Site a restrictive covenant and easement that:
- requires a drainage swale constructed to City of Edmonton Design and Construction Standards; and
- provides for the protection of drainage of the Site, including the right for water to flow across Lots and the requirement not to inhibit the flow

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Page 7 of 13 Appendix 1

## of water across Lots

- == the owner of the Site proposed for the Zero Lot Line Development shall <u>Line development and the Abutting Lots to ensure adequate access for utility</u> <u>register a utility easement(s) on, where necessary, all lots within the Zero Lot</u>
- o. For the development of Row Housing the following regulations shall apply:
- not be located in a required Front Setback and shall be integrated with the useful Site area that would not otherwise be available. Any projection above required resident parking spaces and associated maneuvering aisles which are design of buildings and landscaping so as to be unobtrusive. the Grade of the surface covering such parking shall be less than 1.0 m; shall purpose of this clause, underground parking shall be covered so as to provide provided underground, up to a maximum density of 54 Dwellings/ha. For the Dwellings/ha; except this shall be increased by 1 Dwelling/ha for every 6 The maximum Density for Multi-unit Project Developments shall be 42
- Dwellings shall meet the following criteria:

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- a minimum of two bedrooms;
- individual and private access to Grade; and

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direct access to a Private Outdoor Amenity Area.

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- Maintenance and/or drainage and utility easement(s) may be required between abutting buildings and/or through a private Yard of one or more Dwellings to ensure adequate access for property, drainage and utility
- unit Project Developments: Notwithstanding the other regulations under this Section, in the case of Multi-

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- A. the minimum Site Area and Site depth for individual Dwellings that are Bare Land Condominium Units may be reduced, provided that the density of the development does not exceed the density as prescribed in subsection 980.5(p)(i) of this Zone; and
- a building with rear detached Garages may exceed the maximum Site Width and total number of Garages allowed as specified under subsection 980.5(q)(iv) of this Zone.

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Page 8 of 13 Appendix 1

On Site Parking requirements shall be developed in accordance with the following:

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- Where primary access is not from a Lane
- A. Dwellings shall include a front attached Garage; and
- $\overline{\omega}$ 2 parking spaces per Dwelling shall be provided, may be in tandem and may include 1 Garage space.
- Where primary vehicular access is from a Lane:

**=**:

- ₽ one Garage, or a Site for one Carage Parking Area shall be clearly application for the principal building; demarcated on the Site Plan accompanying a Development Permit
- garage face a Lane abutting the Site: Notwithstanding Section 50, where the principal buildings faces a public roadway, other than a lane, and the vehicle doors of the detached

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- No portion of the detached Garage shall be located less than 1.2 m from the Lot Line Abutting the Lane;
- 0.60 m from the rear Lot Line where the Garage faces a flanking No portion of the detached Garage shall be located less than
- <u>building has been reduced to zero</u> <u>may be reduced to zero where the Side Setback for the principle</u> Lane except that the Side Setback for the accessory building <u>0.90 m from the side Lot Line where the Garage faces a rear</u> No portion of the detached Garage shall be located less than

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a public roadway, and the vehicle doors of a detached Garage face a Notwithstanding Section 50, where the principle building does not face Lane Abutting the Site:

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- No portion of the detached Garage shall be located less than 5.5 m from the Lot Line Abutting that Lane;
- <u>shall be 0.9 m, except that the Side Setback for the accessory</u> <u>building may be reduced to zero where the Side Setback for the</u> The minimum distance between the garage and the Rear Lot <u>line or Side Lot Line running perpendicular to the abutting lane</u>

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Appendix 1

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## principal building has been reduced to zero.

- D. for principal buildings fronting a public roadway, the minimum distance from the Rear Lot Line or a private roadway to a Garage or parking space shall be 2.75 1.2 m;
- for principal buildings not fronting a public roadway-facing a Lane or private roadway, the minimum distance from the Lane or private roadway to the vehicle doors of a Garage or Parking Area shall be 6.0 5.5 m;

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- F. Hardsurfaced walkway is required between the Garage or Parking Area and an entry to the Dwelling;
- G. where no Garage is proposed, a Hardsurfaced parking pad to support a the rear of each Lot; and of 4.88 m wide and a minimum of 5.49 m deep shall be constructed at minimum distance of  $\frac{2.75}{1.2}$  m from the Rear Lot Line and a minimum where no Garage is proposed, a Hardsurfaced parking pad located a Rear Lot Line. For Semi-detached, Duplex Dwellings or Row Housing, vehicles shall be constructed a minimum distance of 2.75 1.2 m from the future garage, a minimum of 4.88 m wide and 6.10 m deep for two
- H. Hardsurfaced parking pads shall include an underground electrical power connection with outlet on a post 1.0 m in Height, located within 1.0 m of the parking pad.
- ≣ An accessory building or structure shall be located not less than 0.9 m from a
- <u>.</u> Setback required for the principal building any flanking public roadway, other than a lane, shall not be less than the Side <u>The distance between an accessory building and the lot line running parallel to</u>
- detached house or Row House, and the vehicle doors of a detached Garage face property line to the satisfaction of the Development Officer <u>the Rear Lot Line, the detached Garage shall be located not less than 0.6 m from</u> <u>Notwithstanding subsection 980.5(p)(ii), where the principal building is a Semi-</u> <u>the Side Lot Line, except where it is a mutual Garage erected on the common</u>
- Development Officer. An Accessory Building or Structure for Semi-detached and Row Housing shall be Garage erected on the common property line to the satisfaction of the located not less than 0.60 m from the Side Lot Line, except where it is a mutual

Page 10 of 13 Appendix 1

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vii. For Row Housing where detached rear parking Garages are proposed, the maximum width of the building containing the Garage(s) shall not exceed 30 m, provided that the building does not contain more than five separate Garages.

viii. Hardsurfaced parking pads may be attached between two Lots

- ix. For Single Detached Housing and Semi-detached Housing where one Side Setback is reduced to 0 m, the Side Yard Setback for a Garage may also be reduced to 0 m where:
- only one side of a Lot is reduced to 0 m, and the other side Setback is a minimum of 1.5m;
- the owner of the Site proposed for development and the owner of the adjacent Site shall register, on both titles, a 1.5m private maintenance easement that provides:
- a 0.30 m eave encroachment easement with the requirement that the eaves must not be closer than 0.90 m to the eaves of the building on an adjacent parcel:
- a 0.60 m footing encroachment easement, if a footing is required;
- ω a drainage swale, constructed as per the City of Edmonton Design and Construction Standards; and
- permission to access the easement area for maintenance of both properties
- <u>ဂ</u> all roof leaders from Accessory buildings are connected to the individual storm sewer service for each Lot or directed to drain directly to an adjacent Lane; and
- D. no roof leader discharge shall be directed to the maintenance easement.
- For Single Detached Housing or Semi-detached Housing where one Side Setback has been reduced to 0 m and where primary vehicular access is from a Lane:

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- Access from a Dwelling to a local roadway shall be provided at a distance no greater than 125 m from any point in a Lane
- 9 Dwellings on corner Sites shall have flanking side treatments similar to, or reflective of, the front elevation.
- General Site Landscaping shall be developed in accordance with subsection 55.4 of this Bylaw, except:
- one deciduous tree or one coniferous tree and four shrubs shall be required for each Single Detached Semi-detached and Duplex Dwelling;
- =: one deciduous tree or one coniferous tree and two shrubs shall be required for each Row Housing Dwelling; and

Page 11 of 13 Appendix 1

- ≣ size of Landscaping required. all applications for a Development Permit shall include a Site Plan that identifies the location, species and
- s. Private Outdoor Amenity Area shall be in accordance with Table 5
- The Private Outdoor Amenity Area shall be permanently retained as open space, unencumbered by an Accessory building or future additions and shall be in accordance with Table 5 as follows:

	7-1-1 NAI Juliusty Outlines Amounting Auro
	Table 5 - Millimum Frivate Outdoor Amerity Area
Single Detached Housing - Front Drive	Single Detached Housing No requirements for Single Detached Housing with Front Drive - Front Drive Garages
Single Detached Housing - Lane Access	Single Detached Housing A minimum area of 45 m <sup>2</sup> per Dwelling shall be designated on the Lane Access Site Plan for the active or passive recreation Use of the occupants.
Semi-detached or Duplex Housing	•
Single Detached Housing - one Side Setback reduced to 0 m	This area shall be located immediately adjacent to, and with direct access to, the Dwelling it is intended to serve. Neither the width nor
Semi-detached Housing - one Side Setback reduced to 0 m	length of such an area shall be less than 4.0 m.
	This minimum area may be located within a required Setback, other than a Front Setback.
	This area shall be permanently retained as open space, unencumbered by an Accessory Building or future additions.
Row Housing	A minimum area of 30 m <sup>2</sup> per Dwelling shall be designated on the Site Plan for the active or passive recreation Use of the occupants.
	A maximum of 50% of the required Private Outdoor Amenity Area may be located in the Front Setback, including a front veranda,

Page 12 of 13 Appendix 1

provided that it is Setback a minimum of 1.0 m from the Front Lot Line. In this case, this area shall be defined by Use of a decorative Fence or landscape elements such as planters, hedges or hard and soft surface treatments.

A maximum of 50% of the required Private Outdoor Amenity Area may be provided above Grade, provided that it shall be at least 10 m<sup>2</sup> in area, with neither the width or depth less than 2.0 m.

- <u>\_</u> All roof drainage shall be directed away from buildings and to a public roadway, including a Lane, or to a drainage drainage of the Site work. Applications for a Development Permit shall include a detailed drainage plan showing the proposed
- v. Signs shall comply with the regulations found in Schedule 59A
- **\{** Notwithstanding Section 48, Separation Space shall be as per the Setbacks of this zone
- . Urban Gardens shall comply with Section 98 of this Bylaw
- Ÿ. Except where modified throughout the regulations of this zone, accessory buildings shall comply with Section 50

# 980.6 Additional Development Regulations for Discretionary Uses

- Garage Suites and Garden Suites shall comply with Section 87 of this Bylaw.
- Child Care Services shall comply with Section 80 of this Bylaw
- Group Homes shall comply with Section 79 of this Bylaw.
- Major Home Based Business shall comply with Section 75 of this Bylaw.

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- Residential Sales Centre shall comply with Section 82 of this Bylaw.
- Urban Outdoor Farms shall comply with Section 98 of this Bylaw.

Appendix 1 - Special Area Heritage Valley Low Density Zone

Page 13 of 13 Appendix 1

## **APPLICATION SUMMARY**

## **INFORMATION**

Application Type:	Text Amendment
Bylaw(s):	17931
Location:	East of 141 Street SW and North of 28 Avenue SW
Neighbourhood:	Paisley
Ward - Councillor:	Ward 9, Councillor Bryan Anderson
Notified Community Organization(s):	Heritage Point Community League
Applicant:	Stantec

## PLANNING FRAMEWORK

Current Zone(s) and Overlay(s):	(HVLD) Special Area Heritage Valley Low Density Zone
Proposed Zone(s) and Overlay(s):	(HVLD) Special Area Heritage Valley Low Density Zone
Plan(s) in Effect:	Paisley Neighbourhood Area Structure Plan (NASP)
	Heritage Valley SCDB
Historic Status:	None

Written By: Fiona Hamilton Approved By: Tim Ford

Department: Sustainable Development Section: Sustainable Development Planning Coordination