

## CAPITAL FINANCIAL UPDATE - SEPTEMBER 30, 2023

### Recommendation

That the December 12, 2023, Financial and Corporate Services report FCS02112, be received for information.

<b>Requested Action</b>	Information only		
<b>ConnectEdmonton's Guiding Principle</b>	<b>ConnectEdmonton Strategic Goals</b>		
<b>CONNECTED</b> This unifies our work to achieve our strategic goals.	N/A		
<b>City Plan Values</b>	N/A		
<b>City Plan Big City Move(s)</b>	N/A	<b>Relationship to Council's Strategic Priorities</b>	Conditions for service success
<b>Corporate Business Plan</b>	Managing the corporation		
<b>Council Policy, Program or Project Relationships</b>	<ul style="list-style-type: none"> <li>2023-2026 Capital Budget</li> <li>C203D Debt Management Fiscal Policy</li> </ul>		
<b>Related Council Discussions</b>	<ul style="list-style-type: none"> <li>FCS01658, Spring 2023 Supplemental Capital Budget Adjustment, City Council, June 13, 2023</li> </ul>		

### Executive Summary

- Administration provides capital financial updates three times a year. Consistent, transparent and timely financial reporting to City Council is part of managing the corporation for the community.
- This report provides the September 30, 2023, capital financial update, including updates on significant capital projects, results and projections against the approved 2023-2026 Capital Budget, and the City's forecasted debt and debt servicing.

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- As of September 30, 2023, of the 85 profiles reported, 84 are within the acceptable tolerance for budget, and 80 are within the acceptable tolerance for schedule. When weighted by approved budget, the majority of capital profiles are within an acceptable tolerance for budget (99.6 per cent) and schedule (82.3 per cent).
- Budgets included in this report have not been updated for any adjustments approved by Council through the Fall 2023 Supplemental Capital Budget Adjustment process.

## **REPORT**

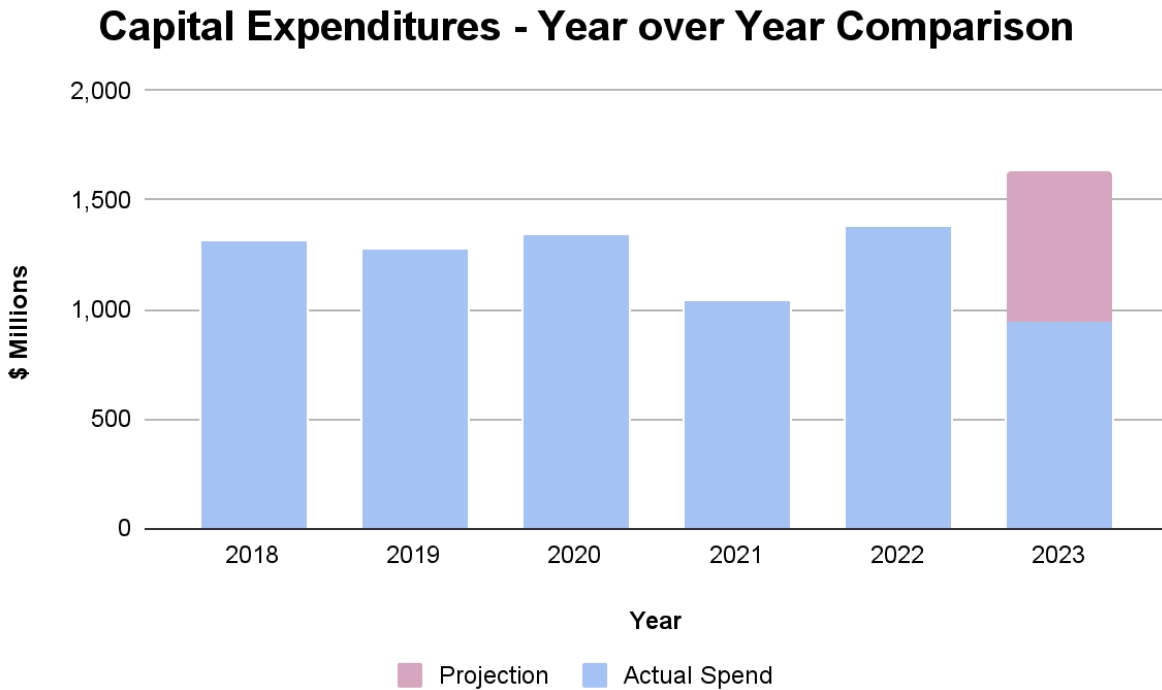
The Capital Financial Update focuses on reporting financial performance of significant capital profiles against the approved 2023-2026 Capital Budget and the status of projects against scheduled completion dates. Significant projects are defined as capital profiles that have expenditures of at least \$20 million within the 2023-2026 Capital Budget cycle or profiles that are highly strategic, complex, include many stakeholders, have major constraints and/or include a high level of risk.

### **2023-2026 Capital Budget Performance Compared to Budget**

The total approved 2023-2026 Capital Budget is \$10.3 billion, which includes \$2.0 billion carry forward from the 2019-2022 Capital Budget and \$1.1 billion in approved capital expenditures for projects with completion dates beyond 2026. Budgeted expenditures for the years 2023-2026 total \$9.2 billion.

The 2023-2026 Capital Budget is composed of 291 active profiles (183 standalone profiles and 108 composite profiles). Composite profiles include funding for multiple projects that are similar. For example, Neighbourhood Renewal program funding is held in a single composite profile. At the completion of preliminary design - Checkpoint 3 of the Project Development and Delivery Model (PDDM) and where project estimates reach \$2 million for growth projects and \$5 million for renewal projects - project budgets are removed from the composite profile and standalone profiles are established.

Annual Expenditure Comparison



The 2023 expenditures to date are \$948.3 million, and projected expenditures for the year are \$1,627.7 million, which is higher than previous years. It is anticipated 2023 expenditures will be higher than previous years as major city-building projects progress further into construction, such as Valley Line West and Yellowhead Trail Freeway Conversion. The overall spend is still being assessed and annual budgets will be carried forward into future years through the year end carry forward process, depending on construction progress through the remainder of 2023.

Budget Cycle Spend

Budgeted expenditures for the years 2023-2026 total \$9.2 billion. As of September 30, 2023, three quarters of one year into the four-year budget cycle, the City spent \$948.3 million, or 10.3 per cent, of the budgeted capital expenditures in the four-year period. For comparison, planned expenditures for the previous four-year budget cycle from 2019-2022 totalled \$7.3 billion, of which \$854.8 million, or 11.8 per cent, was spent at September 30, 2019.

Attachment 1 provides the budgeted capital expenditures within and beyond the 2023-2026 period for tax-supported, enterprise and utility operations, as well as the allocation of the capital budget by department.

Capital Project Reporting

Of the 291 active profiles within the 2023-2026 Capital Budget, 85 are considered significant for reporting within the September 30, 2023, Capital Financial Update (48 standalone and 37 composite). These 85 profiles represent 90.8 per cent of the dollar value of the approved capital budget. The previous capital reporting (FCS01997, Capital Financial Update - June 30, 2023, City

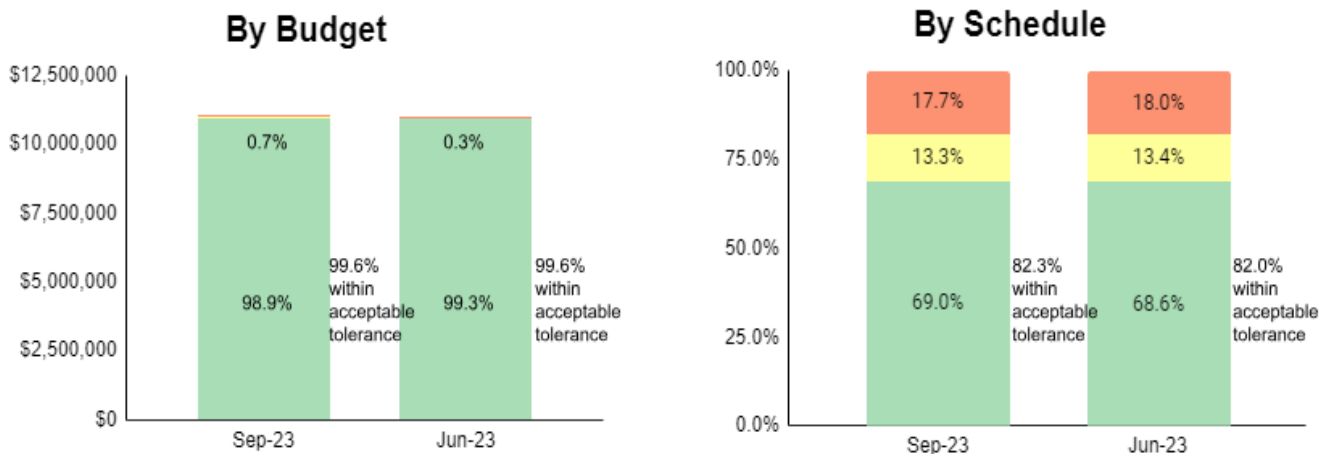
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Council, September 12, 2023) included 84 profiles considered significant for reporting, which represented 90.9 per cent of the dollar value of the approved capital budget.

### Capital Profile Performance

Green status indicates the capital profile is currently projected to be on time or on budget. Yellow status reflects between zero per cent and 20 per cent projected variance from budget or schedule (30 per cent for profiles in develop stage), while red status for a significant capital profile is defined as a project with a greater than 20 per cent variance from budget or schedule (30 per cent for profiles in the develop stage). Attachment 2 provides additional details on these definitions.

The majority of capital profiles, weighted by approved budget, are within an acceptable tolerance for budget (99.6 per cent) and schedule (82.3 per cent). Projects within the green or yellow status are considered to be within an acceptable tolerance. As of September 30, 2023, of the 85 profiles reported, 84 are within the acceptable tolerance for budget, and 80 are within the acceptable tolerance for schedule. The following charts present the budget and schedule status of significant capital profiles weighted by the approved budget of the profile. Budget includes total budget by profile regardless of the year of expenditure.



*\*Project status in the charts above are presented with green status on the bottom, yellow in the middle, and red at the top. The status charts are weighted by the profile's approved budget.*

The red status for schedule is primarily made up of Valley Line Southeast, 103A Ave Pedway, Iron Works Building Rehabilitation, Transit Smart Fare System (Smart Card) and the Enterprise Systems Transformation Program (Enterprise Commons). The red status for budget is primarily made up of Heritage Valley Land Development.

Details on significant capital projects, including those noted above, are in Attachment 2.

### Economic Risks

Developments in the economy are considered risks to the financial performance of capital projects when they have an implication on costs. The economy is still adjusting to the current price environment, with much higher price levels from price inflation accelerating in 2021 and 2022. Supply side constraints, though gradually easing, are still impacting the price and

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availability of materials and equipment needed for capital projects and their ongoing maintenance. Skilled labour shortages and the resulting increases in wage rates, availability of materials, and interest rate pressure were reported as key factors impacting Canada's construction sector in Q3 2023, according to Statistics Canada. Statistics Canada's composite non-residential building construction price index for the Edmonton census metropolitan area (CMA) has risen year-over-year every quarter since Q1 2021, though the pace of increase in 2023 has been slowing down. In Q3 2023, the index was 3.8 per cent higher year-over-year, which is slower compared to an annualized gain of 4.6 per cent in Q2 2023.

Exchange rate volatility can also present a risk, though to varying degrees and depending on the project. For example, labour, equipment and materials for many road and open space projects can be sourced locally, which means there is less risk to the financial performance of these types of projects should there be an unexpected swing in exchange rates. Projects that rely on imports, such as plumbing, mechanical and electrical components, are at greater risk of unexpected cost pressures coming from exchange rate volatility. Fleet and information technology projects face moderate to higher risks due to a higher likelihood of procurement originating from the United States, which makes exposure to the United States Dollar (USD) to Canadian Dollar (CAD) exchange rate more relevant. In the Conference Board of Canada's most recent national outlook, the purchasing power of the Canadian dollar is forecast to weaken relative to the USD. The USD to CAD exchange rate is forecast to rise from an annual average of 1.30 in 2022 to 1.34 in 2023 and 1.35 in 2024.

Administration is working to manage cost pressures within the current capital budget, and is considering the impact of rising prices and exchange rate fluctuations in the 2023 Fall Supplemental Capital Budget Adjustment.

See Attachment 2 of the December 12, 2023, Financial and Corporate Services report FCS02066 - Operating Financial Update - September 30, 2023 for further information on developments in key economic indicators for Edmonton and the census metropolitan area over Q3 2023.

### Debt Update

The City's Policy - C203D Debt Management Fiscal Policy was approved by City Council on November 14, 2022. Under the policy, tax-supported debt servicing is limited to 18 per cent of tax-supported net operating expenditures. Tax-supported debt servicing can exceed the 18 per cent limit for the following reasons:

- to provide City match funding required to leverage external funds, where the external amounts fund at minimum one-third of total project costs,
- where the debt is self-supporting tax guaranteed debt, or
- where the tax-supported debt is required for emergency purposes.

Total debt servicing is allowed up to 21 per cent of City revenues. Debt servicing is permitted up to 26 per cent of City revenues, but only for emergency purposes as defined in Policy C203D.

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The City is projected to finish the 2023 fiscal year with \$4.1 billion of outstanding debt. With respect to debt servicing limits, the City is anticipated to use 81.2 per cent of its tax-supported debt servicing limit and 64.0 per cent of its total debt servicing limit by the end of 2023.

The City is projecting to briefly exceed the tax-supported debt servicing limit in 2028, meaning any future debt financing considerations will be restricted to projects that have a minimum of one-third external funding sources, self-supporting tax guaranteed debt financed projects, self-liquidating debt financed projects or borrowing for emergency purposes.

Attachment 3 provides outstanding debt and debt servicing projections based on currently approved capital projects in comparison to the City's debt servicing limits set in Policy C203D.

### **Community Insight**

The City of Edmonton's budgets are the instruments that allow Council to achieve the goals of ConnectEdmonton and the Big City Moves of The City Plan. Through various channels (including formal public engagement, community conversations/tables, 311, social media and speakers at Committees of Council), the City of Edmonton listens to the needs, desires and financial realities of Edmontonians as it delivers capital projects on behalf of the community. The City of Edmonton's projects should enable a better life for all Edmontonians. Administration is committed to providing financial reporting back to Council and residents that demonstrates how the City has delivered on the goals and objectives set out in the budget.

### **GBA+**

As the financial updates provide the quantitative progress of projects and services that each have individual implications for GBA+, additional GBA+ is not completed specifically for financial update reports.

### **Attachments**

1. Capital Results - 2023 to 2026
2. Significant Capital Project Update as of September 30, 2023
3. Debt Update - September 30, 2023