Bylaw 17614

A Bylaw to amend Bylaw 6288, as amended, being the Pilot Sound Area Structure Plan through an amendment to the McConachie Neighbourhood Structure Plan

WHEREAS pursuant to the authority granted to it by the <u>Planning Act</u> on June 24, 1981, the Municipal Council of the City of Edmonton passed Bylaw 6288, as amended, being the Pilot Sound Area Structure Plan; and

WHEREAS Council found it desirable from time to time to amend Bylaw 6288, as amended, being Pilot Sound Area Structure Plan by adding new neighbourhoods; and

WHEREAS on January 24, 2006 Council adopted, as part of the Pilot Sound Area Structure Plan, Bylaw 14173, the McConachie Neighbourhood Structure Plan; and

WHEREAS Council has amended the McConachie Neighbourhood Structure Plan through the passage of Bylaws 15159, 15939, 16434, 17346 and 17492; and

WHEREAS an application was received by Sustainable Development to further amend the McConachie Neighbourhood Structure Plan; and

NOW THEREFORE after due compliance with the relevant provisions of the Municipal Government Act RSA 2000, ch. M-26, as amended, the Municipal Council of the City of Edmonton duly assembled enacts as follows:

- 1. The McConachie Neighbourhood Structure Plan, being Appendix "D" to Bylaw 6288, as amended, the Pilot Sound Area Structure Plan is hereby amended by:
 - a. deleting the statistics entitled "McConachie Neighbourhood Structure Plan Land Use and Population Statistics" and replace with the following table:

MCCONACHIE NEIGHBOUROOD STRUCTURE PLAN LAND USE AND POPULATION STATISTICS BYLAW 17614

LAND USE GROSS AREA Arterial Road Right-of-Way Utility Right of Way				Area (ha) 255.83 7.59 1.65 Area (ha)	% of GA 100.0% % of GA		
GROSS DEVELOPABLE AREA				246.59	100.0%		
Commercial				4.94	2%		
Institutional Use Slovenian Canadian Commu	nity Donaugt U	. 11		1.30	0.5%		
Parkland, Recreation, School (M				43.76	17.7%	% of MR	
District Park	umerpar Reserve	-)		43.70		9.16%	
School/Park				5.15		2.09%	
Pocket Park				0.50		0.20%	
Natural Area (NE8091)				12.76		5.17%	
Natural Area (Buffer)				2.7	⁷ 6	1.12%	
Transportation				49.45	20.1%		
Circulation							
Infrastructure / Servicing							
Stormwater Management Fa	cilities			6.54	2.65%		
TOTAL Non-Residential Area Net Residential Area (NRA)				105.99 140.61	42.98% 57.02%		
RESIDENTIAL LAND USE, U	NIT AND POF	PULATION	COUNT				
Land Use Single/Semi-Detached	Area (ha) 114.17	Units/ha 25	Units 2,854	% of Total 55%	People/Unit 2.80	Population 7,992	
Row Housing	1.00	45	45	1%	2.80	126	
Low-rise/Medium Density Housings	25.4	90	2,290	44%	1.80	4,122	
Total	140.61		5,189	100%		12,240	
SUSTAINABILITY MEASUR Population Density (ppnha) Units Density LDR/MDR Ratio				87.0 persons per net residential ha 36.9 units per net residential ha 55% / 45%			
STUDENT GENERATION ST	ATISTICS	00					
Public School Board Elementary	493	986	U				
Junior High	247						
Senior High	247						
Separate School Board	277	493	3				
Elementary	247		-				
Junior High	123						
Julioi High	123	,					
Senior High	123						

- b. deleting the map entitled "Bylaw 17492 Amendment to McConachie Neighbourhood
 Structure Plan" and replacing with the Map entitled "Bylaw 17614 Amendment to
 McConachie Neighbourhood Structure Plan", attached as Schedule "A" and forming part of
 this Bylaw;
- c. deleting the map entitled "Figure 7.0: Development Concept" and replacing with the Map entitled "Figure 7.0: Development Concept", attached as Schedule "B" and forming part of this Bylaw;
- d. deleting the map entitled "Figure 8.0: Pedestrian Linkages" and replacing with the Map entitled "Figure 8.0: Pedestrian Linkages", attached as Schedule "C" and forming part of this Bylaw;
- e. deleting the map entitled deleting "Figure 9.0: Stormwater Drainage" and replacing with the Map entitled "Figure. 9.0: Stormwater Drainage", attached as Schedule "D" and forming part of this Bylaw;
- f. deleting the map entitled "Figure 10.0: Sanitary System" and replacing with the Map entitled "Figure 10.0: Sanitary System", attached as Schedule "E" and forming part of this Bylaw;
- g. deleting the map entitled "Figure 11.0: Water Distribution" and replacing with the Map entitled "Figure 11.0: Water Distribution", attached as Schedule "F" and forming part of this Bylaw;
- h. deleting the map entitled "Figure 12.0: Transportation Plan" and replacing with the Map entitled "Figure 12.0: Transportation Plan", attached as Schedule "G" and forming part of this Bylaw;
- i. deleting the map entitled "Figure 13.0: Staging Concept" and replacing with the Map entitled :Figure 13.0: Staging Concept", attached as Schedule "H" and forming part of this Bylaw; and

deleting the map entitled "Figure 14.0: Natural Areas Management Plan" replacing with

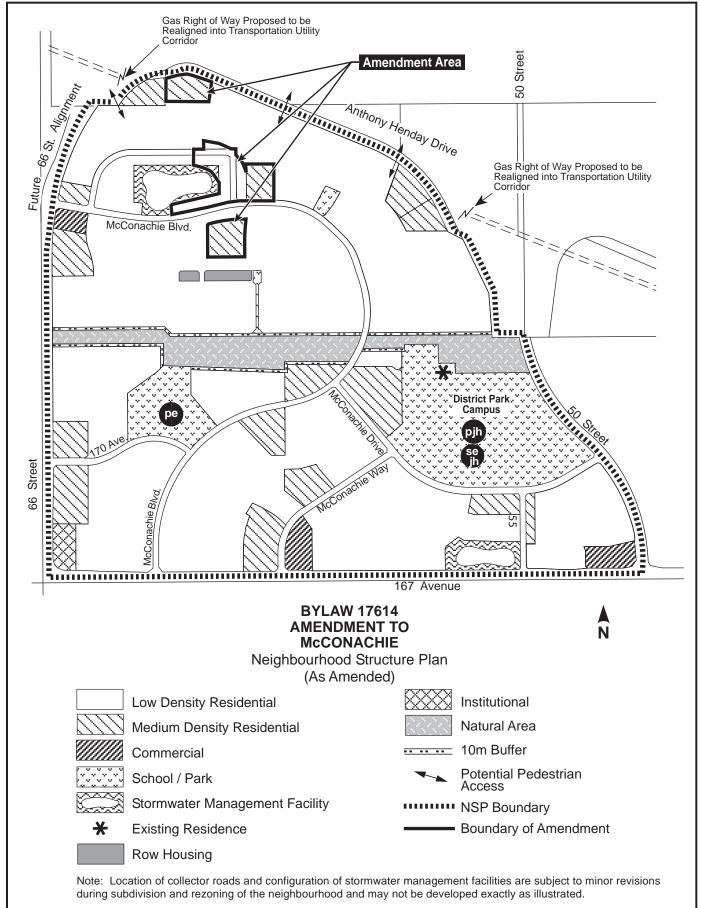
the Map entitled "Figure 14.0: Natural Areas Management Plan", attached as Schedule "J"

READ a first time this	day of	, A. D. 2016;
READ a second time this	day of	, A. D. 2016;
READ a third time this	day of	, A. D. 2016;
SIGNED and PASSED this	day of	, A. D. 2016.
	THE CITY OF EDMON	NTON
	MAYOR	
	CITY CLERK	

j.

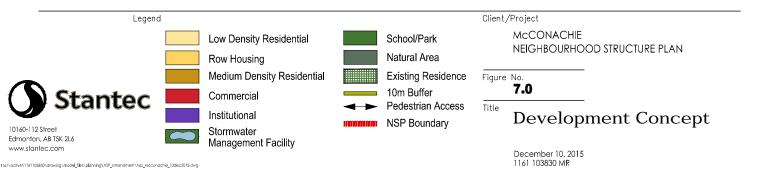
and forming part of this Bylaw.

5/13



SUSTAINABLE DEVELOPMENT









www.stantec.com

10160-112 Street Edmonton, AB T5K 2L6

Legend

Major Pedestrian Linkage

Pedestrian Access

NSP Boundary

Possible Pedestrian Access Point to Transportation Utility Corridor

Destination Areas

Client/Project

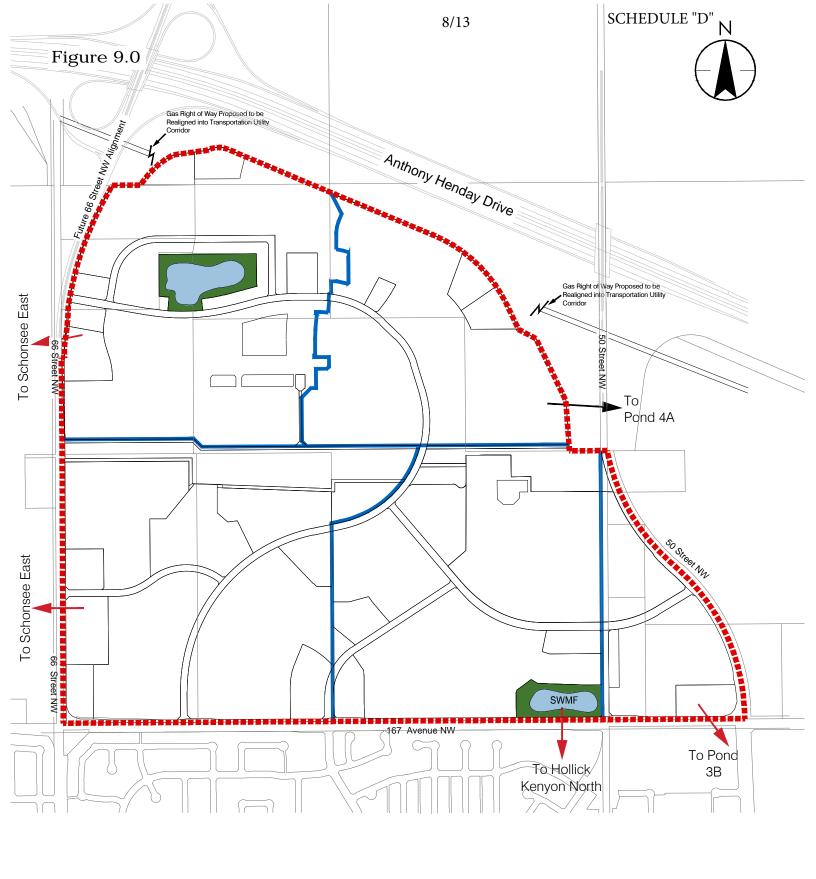
McCONACHIE NEIGHBOURHOOD STRUCTURE PLAN

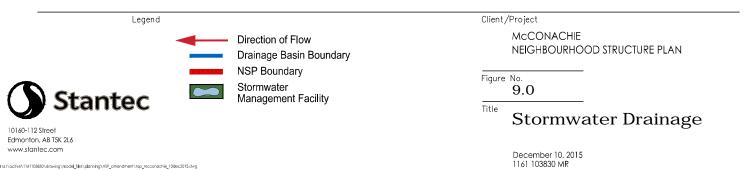
Figure No. 8.0

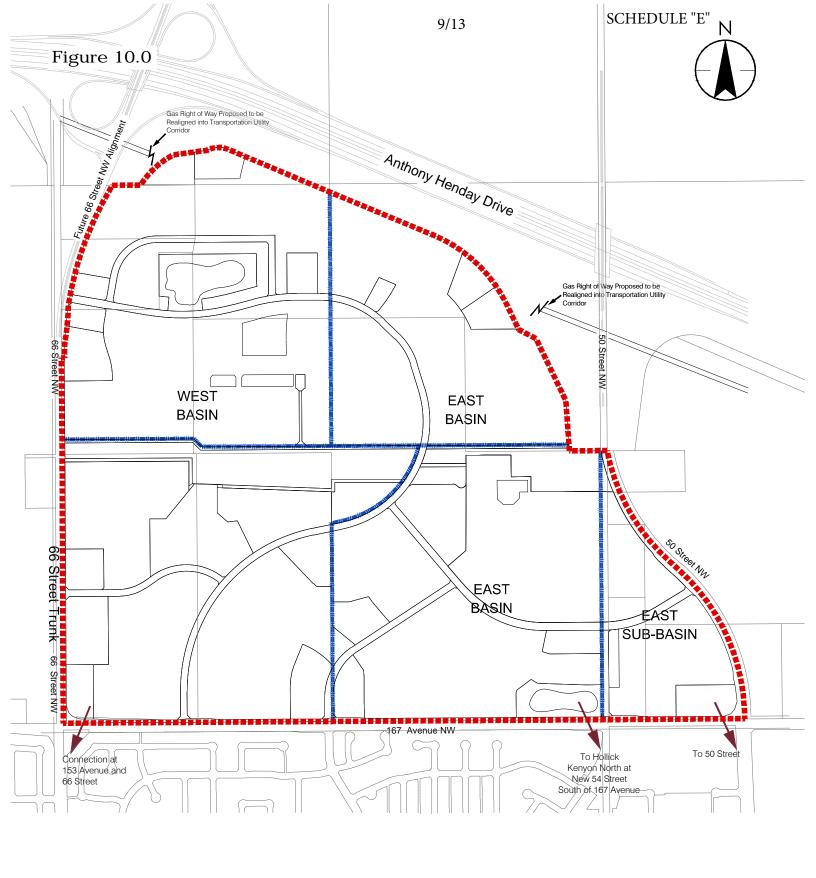
Title

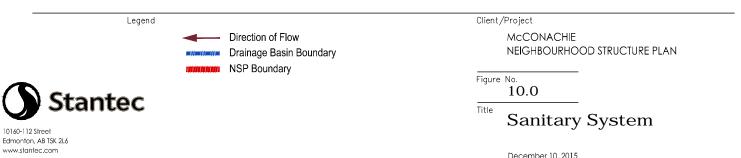
Pedestrian Linkages

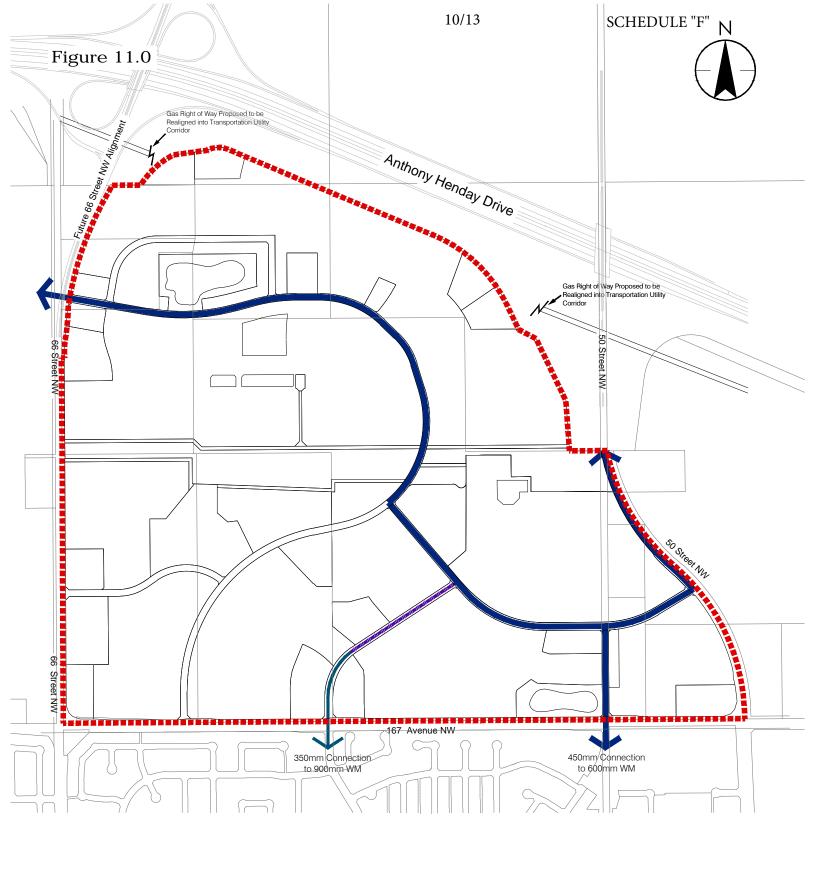
December 10, 2015 1161 103830 MR

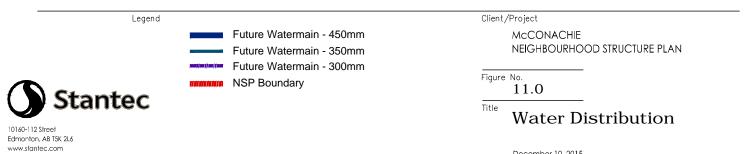


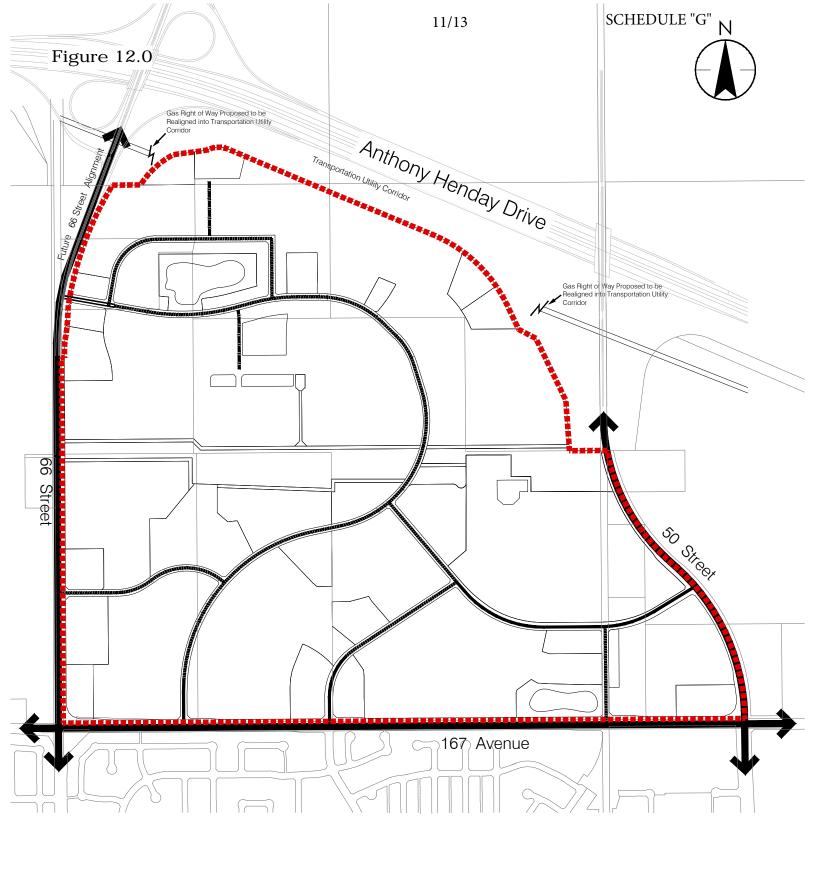


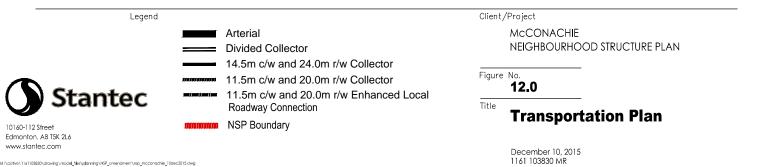


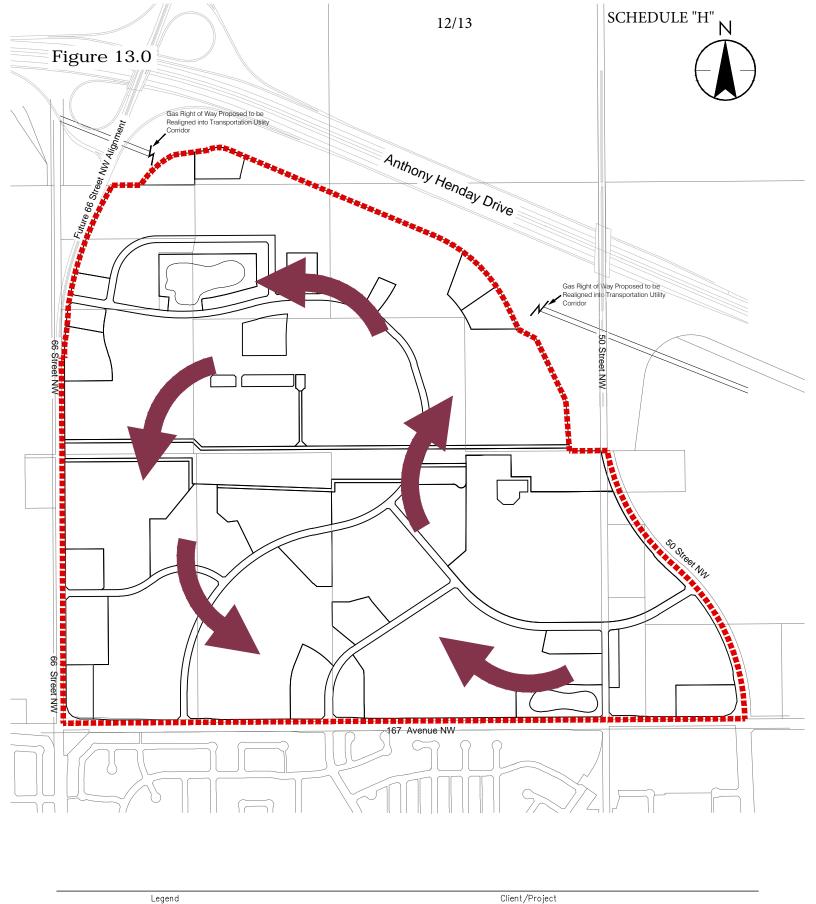












Staging Direction

NSP Boundary



10160-112 Street Edmonton, AB T5K 2L6 www.stantec.com

Client/Project

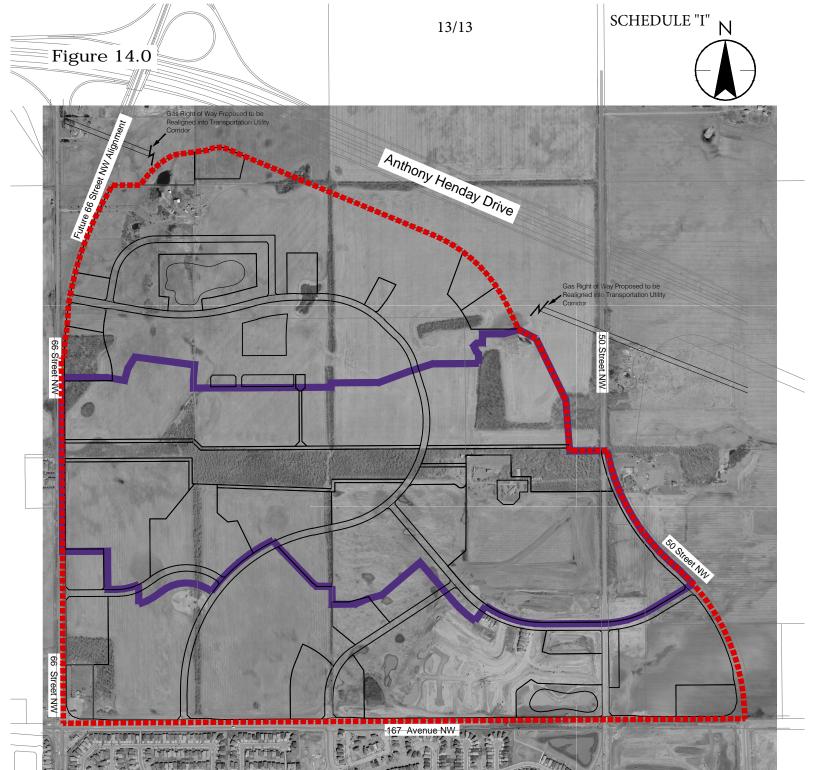
McCONACHIE NEIGHBOURHOOD STRUCTURE PLAN

Figure No. **13.0**

Title

Staging Concept

December 10, 2015 1161 103830 MR





10160-112 Street Edmonton, AB T5K 2L6 www.stantec.com

Client/Project

McCONACHIE NEIGHBOURHOOD STRUCTURE PLAN

Figure No. **14.0**

Title

Approved Natural Area Managment Plan Boundary

Natural Areas Management Plan

December 10, 2015 1161 103830 MR

Legend

NSP Boundary

ATTACHMENT 2 BYLAW 17614 BYLAW 17615 FILE: LDA15-0159 MCCONACHIE

DESCRIPTION: AMENDMENT TO THE MCCONACHIE NEIGHBOURHOOD

STRUCTURE PLAN

ZONING BYLAW AMENDMENT from (AG) Agricultural Zone

to (RSL) Residential Small Lot Zone, (RPL) Planned Lot

Residential Zone, (RF4) Semi-detached Residential Zone, (RA7)

Low Rise Apartment Zone and (PU) Public Utility Zone;

MCCONACHIE

LOCATION: 166 McConachie Drive NW; 17808 – 61 Street NW; 17403 – 66

Street NW; and 18055 – 66 Street NW, located south of Anthony

Henday Drive and east of 66 Street NW

LEGAL

DESCRIPTION: Portion of Blocks 1 & 2, Plan 772 2209; Portions of NE 2-54-24-4;

and Portion of SW 11-54-24-4

APPLICANT: Stantec Consulting Ltd.

10160 - 112 Street NW Edmonton, AB T5K 2L6

OWNER: McConachie Communities Investments Ltd.

C/O 2300, 605 - 5 Avenue SW

Calgary, AB T2H 3H5

ACCEPTANCE OF

APPLICATION: March 23, 2015

EXISTING

DEVELOPMENT: Undeveloped land

SUSTAINABLE DEVELOPMENT'S

RECOMMENDATION: That Bylaw 17614 to amend the McConachie Neighbourhood Area

Structure Plan be APPROVED.

That Bylaw 17615 to amend the Zoning Bylaw from (AG) Agricultural Zone to (RSL) Residential Small Lot Zone, (RPL) Planned Lot Residential Zone, (RF4) Semi-detached Residential Zone, (RA7) Low Rise Apartment Zone and (PU) Public Utility

Zone be APPROVED.

DISCUSSION

1. The Application

There are two components to this application.

The first component is a proposed amendment to the McConachie Neighbourhood Structure Plan (NSP) to:

- Redesignate a portion of the subject site from Low Density Residential use to Medium Density Residential (MDR) use;
- Adjust the northern boundary of the stormwater management facility;
- Reconfigure the collector roadway; and
- Add two enhanced local roadways to service the two proposed MDR sites.

The proposed amendment will adjust the approved Land Use and Population Statistics in the NSP by decreasing the amount of land designated for Low Density Residential (LDR) uses by 3.2 ha and increasing Medium Density Residential (MDR) uses by 3.2 ha. If approved, the proposed amendment will increase the overall neighbourhood density from 32.1 units per net residential hectare (upnrha) to 36.9 upnrha, thereby maintaining compliance with the residential density target of 30-40 upnrha established by the Capital Regional Board. This increase in density also reflects an update to the statistics from 70 units/ha to 90 units/ha for Low-rise/Medium Density Housing, as per the updated NSP Terms of Reference.

The second component is a proposed rezoning from (AG) Agricultural Zone to (RSL) Residential Small Lot Zone, (RPL) Planned Lot Residential Zone, (RF4) Semi-detached Residential Zone, (RA7) Low Rise Apartment Zone and (PU) Public Utility Zone to allow for the development of a variety of low density residential uses in the form of single detached and semi-detached housing, medium density residential uses in the form of apartment housing up to a maximum height of 16.0 m, as well as a stormwater management facility.

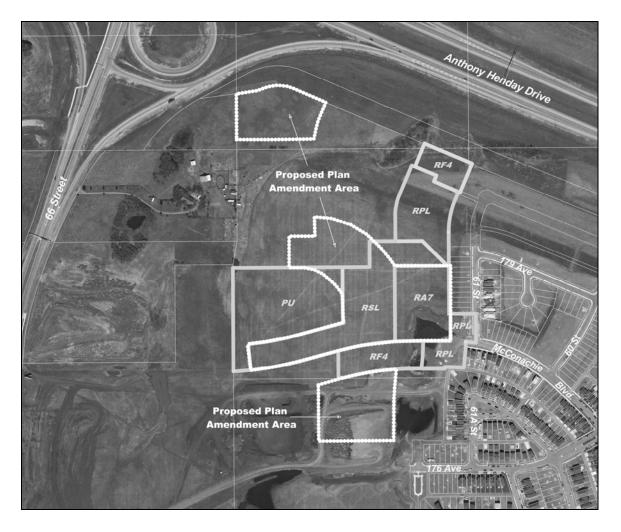
2. Site and Surrounding Area

The subject site is located south of Anthony Henday Drive and east of 66 Street NW in the north portion of the McConachie neighbourhood. Only a portion of the proposed NSP amendment area is being rezoned with this application. An application to rezone the balance of the site to the north, southern MDR site and remaining LDR will be submitted at a later time.

Lands immediately to the north and south are zoned (AG) Agricultural Zone and are undeveloped.

Lands to the east are zoned (RPL) Planned Lot Residential Zone and (RF4) Semi-detached Residential Zone to allow for single and semi-detached housing. These lands are subdivided, but are undeveloped.

Lands to the west are zoned (PU) Public Utility Zone for the development of the western portion of the stormwater management facility and are undeveloped.



Aerial view of the rezoning and plan amendment area.

ANALYSIS

1. Compliance with Approved Plans and Land Use Compatibility

The proposed Neighbourhood Structure Plan (NSP) amendment, if approved, maintains the intent of the approved NSP by locating the majority of MDR sites along the collector/arterial roadways and other neighbourhood focal points such as the stormwater management facility and the greenway within the McConachie Natural Area, located south of the subject site. Land use compatibility with adjacent existing LDR uses will be achieved through the use of transitioning elements such as landscaping, fencing and setbacks as per the requirements of the Zoning Bylaw. The proposed MDR sites will be buffered from existing LDR uses by road right-of-way which provides further separation space between these uses.

The proposed rezoning and related plan amendment will result in land use compatibility with existing surrounding land uses and maintain the intent of the approved area and neighbourhood structure plans.

2. Transportation and Utilities

All comments from affected civic departments and utility agencies have been addressed.

3. Parks and School Boards

The Parks Planning Unit of Sustainable Development and the Edmonton Public School Board have expressed no objections to this application.

4. Environmental Review

A Phase 1 Environmental Site Assessment (ESA) was reviewed and approved. The site is deemed suitable for the intended uses.

5. Surrounding Property Owners' Concerns

Sustainable Development sent advance notification of this application on May 5, 2015 to surrounding property owners, the Horse Hill and McLeod Community Leagues, and Area Council No.17 Area Council and Clareview and District Area Council.

Sustainable Development received thirteen (13) responses to the advance notification. Two (2) respondents wanted more information on the application. Eight (8) respondents expressed non-support of the application on the basis that McConachie already has enough MDR sites. Because McConachie Boulevard NW has not been completed, respondents reported significant traffic congestion and circulation issues in the neighbourhood and felt that the addition of two MDR

sites would exacerbate existing problems. Issues with on-street parking, concerns over garbage and safety were also reported. One (1) respondent expressed concern over the number of low rent apartment units in McConachie. One (1) respondent wanted to ensure the Natural Area would not be compromised with future development. Two (2) respondents asked about the timing of development of the District Park site in McConachie. (See responses below.)

As a result of the advance notification, Administration held an Open House on November 25, 2015. Approximately 25 property owners attended the Open House. Display boards were set up to provide information on the application and attendees were able to speak one-on-one with City staff, the consultant, developers and Ward Councillor. The primary concerns expressed at the Open House were related to transportation and density.

Transportation

1. Concern about the limited access into and out of the neighbourhood was expressed.

Attendees were advised that most of the collector roadway connections to 167 Avenue NW, 66 Street NW and 50 Street NW via McConachie Drive NW have been conditioned with approved subdivisions in the area. Since collector roadway construction is the responsibility of developers, the completion of these connections depends on the rate of development in the area. Transportation Services anticipates the connection of McConachie Boulevard to 167 Avenue NW to be completed in 2016, but the timing will depend on the market. As the rest of neighbourhood develops, circulation and connectivity are expected to improve.

2. Some attendees wanted to know if the neighbourhood will have transit service & an LRT in the future.

Attendees were advised that the nearest LRT station to McConachie will be in Gorman (NW corner of 153 Avenue NW/Victoria Trail NW), however funding is not yet in place. Currently, there is a combination of regular and peak hour service in the neighbourhood. Additional service will be added as the neighbourhood develops. Respondents were told that the City is currently undertaking a transit strategy review, which will conclude in 2016 and may have implications for the provision of bus service in suburban areas.

3. Concern about traffic generated from the District School Site was expressed, as well as insufficient on-street parking along McConachie Drive NW.

Attendees were advised that school sites are designed with pick up/drop off areas; however, some parents still use on-street parking. As with other school sites, the City will continue to monitor the situation to determine if additional actions, such as parking restrictions, may be necessary.

4. Attendees asked about the timing of the widening of 167 Avenue NW.

They were advised that future widening will be the responsibility of both the City and developers. Transportation Services is monitoring traffic volumes to determine when widening will be required.

5. Some attendees asked about the future alignment of 50 Street NW.

50 Street NW will be realigned to the east as development proceeds in Cy Becker. A flyover at Anthony Henday Drive is planned and there is an opportunity for a limited access interchange at AHD.

Density

1. Concern was expressed that MDR sites should be located only along major roads and at the entrance to the neighbourhood.

Attendees were advised that MDR sites are generally located along collector roadways and at the entrance to neighbourhoods in order to minimize the impact on adjacent properties. They can, however, can be strategically located throughout the neighbourhood. In this case, the applicant is working with Transportation Services to ensure adequate vehicular and emergency access and circulation for the proposed MDR sites. The applicant/developer will be constructing an enhanced local roadway with a 20 m right-of-way to accommodate the additional traffic generated from the two proposed MDR sites. This 20 m right-of-way is the width of a collector road, and will provide the opportunity for on-street parking on both sides of the road, as well as two travel lanes.

2. Several attendees were concerned about the MDR sites, especially the one proposed south of McConachie Drive NW, and the associated impacts on privacy and views.

Attendees were advised that the RA7 Zone contains regulations such as minimum setbacks, landscaping requirements, height restrictions, maximum density/FAR, and other development regulations that are intended to minimize the impacts on adjacent properties. If developed, the MDR sites will be further separated from adjacent single family homes by roadway.

3. Several attendees stated they purchased their home under the impression that only low density residential uses would be built around them.

Attendees were advised that the McConachie NSP was approved in 2006 and has been amended several times since the plan was adopted. New neighbourhood plans are dynamic and respond to changes in the housing market. Plans may be amended several times before a neighbourhood is fully built-out. Public consultation is typically conducted as part of the plan amendment process.

4. Concern that the MDR sites will bring in too many people.

The concern was noted. Attendees were advised that the density in McConachie is comparable to the density in Hollick Kenyon (@ 40 upnrha) and Cy Becker (@ 35 upnrha), as well as the newly approved suburban neighbourhood – Marquis - in Horse Hill (@ 38.1 upnrha). If the proposed application is approved, the overall neighbourhood density would increase slightly from 32.5 upnrha to 37.4 upnrha. Sustainable Development encourages density in strategic locations within a neighbourhood in order to use land and infrastructure more efficiently, as well as meet the density targets of 30-40 upnrha established by the Capital Regional Board.

5. Concern was expressed that more MDR site will decrease adjacent property values.

The concern over property values was noted. Property value assessments are derived from a variety of factors.

Several attendees indicated the need for a buffer between existing single family homes and the future MDR sites, particularly the one proposed south of McConachie Boulevard NW. Concern was also expressed that more MDR sites would increase crime in the neighbourhood.

As a result of the concerns expressed following the advance notification and Open House, the applicant revised the application by shifting the southern MDR site to the west to allow for an additional block of LDR uses between future development and existing dwellings. The enhanced local roadway servicing the southern MDR site was also shifted from the east side of the site to the west side.

JUSTIFICATION

Sustainable Development recommends that Bylaw 17614 to amend the McConachie Neighbourhood Area Structure Plan and Bylaw 17615 to amend the Zoning Bylaw from (AG) Agricultural Zone to (RSL) Residential Small Lot Zone, (RPL) Planned Lot Residential Zone, (RF4) Semi-detached Residential Zone, (RA7) Low Rise Apartment Zone and (PU) Public Utility Zone be APPROVED on the basis that the application conforms to the intent and

objectives of the McConachie NSP to provide a variety and choice of housing types and meets the technical requirements of Civic Departments and utility agencies.

ATTACHMENTS

- 2a Approved McConachie Neighbourhood Structure Plan Land Use and Population Statistics Bylaw 17492
- 2b Proposed McConachie Neighbourhood Structure Plan Land Use and Population Statistics Bylaw 17614
- 2c Approved McConachie Neighbourhood Structure Plan Bylaw 17492
- 2d Proposed McConachie Neighbourhood Structure Plan Bylaw 17614
- 2e Surrounding Land Use Map
- 2f Proposed Rezoning Bylaw 17615

Written by: Carla Semeniuk Approved by: Tim Ford Sustainable Development

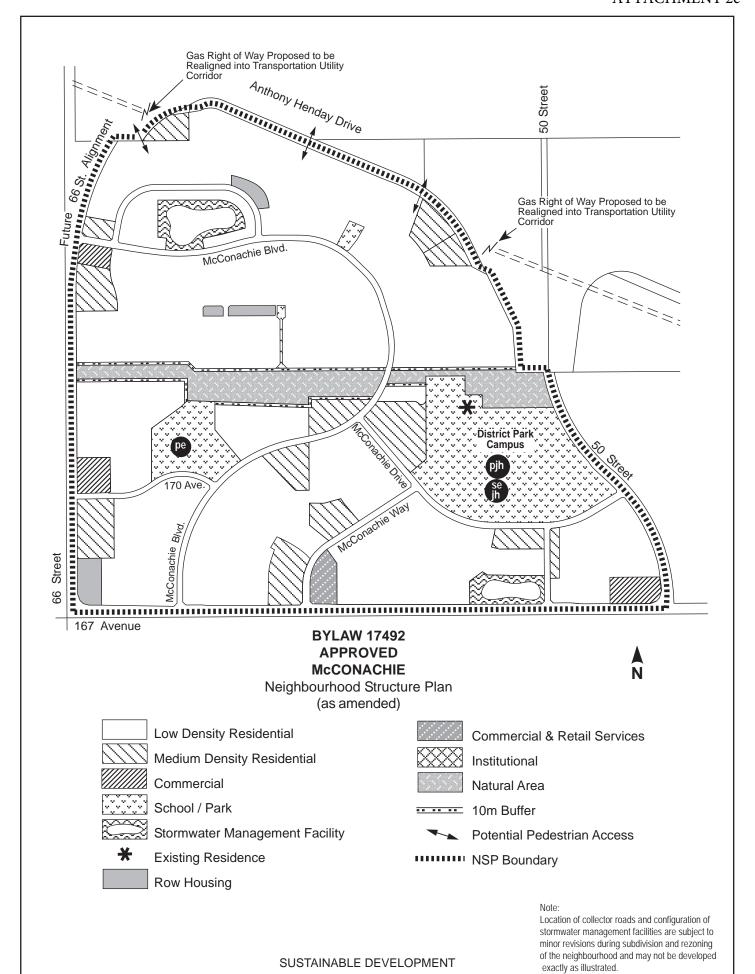
May 25, 2016

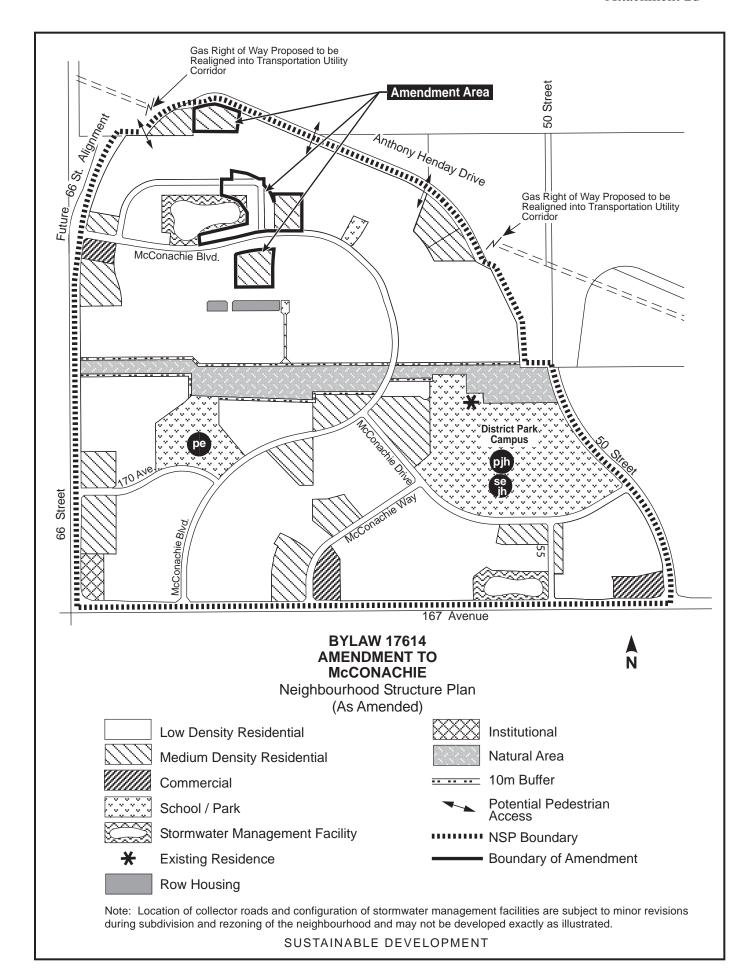
MCCONACHIE NEIGHBOUROOD STRUCTURE PLAN APPROVED LAND USE AND POPULATION STATISTICS BYLAW 17492

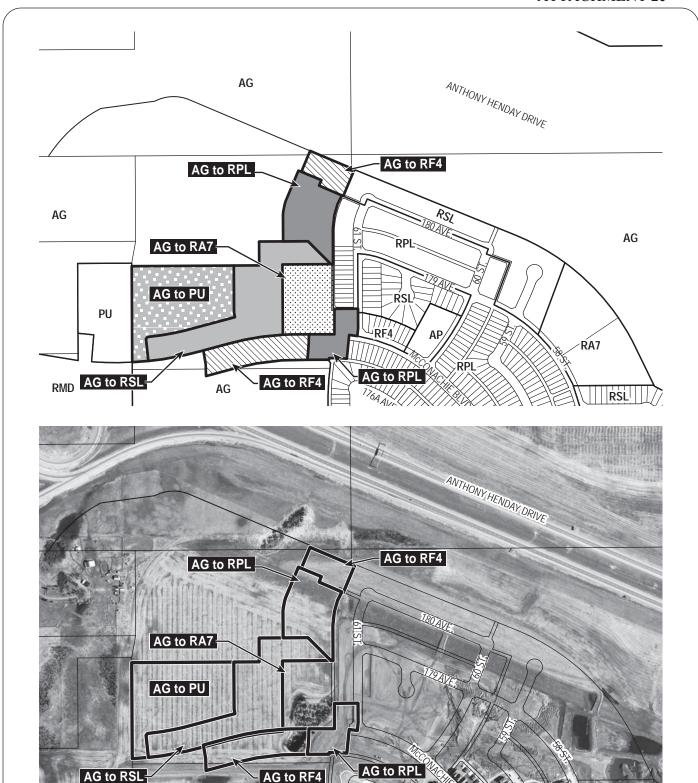
LAND USE				Area (ha)	% of GA	
GROSS AREA				255.83	100.0%	
Arterial Road Right-of-Way				7.59		
Utility Right of Way				1.65		
				Area (ha)	% of GA	
GROSS DEVELOPABLE ARE	A			246.59	100.0%	
Commercial				4.94	2%	
Institutional Use						
Slovenian Canadian Commun				1.30	0.5%	
Parkland, Recreation, School (Mu	nicipal Reserv	e)		43.76	17.7%	<u>% of MR</u>
District Park				22.		9.16%
School/Park					15	2.09%
Pocket Park					50	0.20%
Natural Area (NE8091)				12.		5.17%
Natural Area (Buffer)					76	1.12%
Transportation				49.45	20.1%	
Circulation						
Infrastructure / Servicing				c 7.4	0.650/	
Stormwater Management Fac	litties			6.54	2.65%	_
TOTAL Non-Residential Area Net Residential Area (NRA)				105.99 140.61	42.98% 57.02%	
RESIDENTIAL LAND USE, UN	NIT AND PO	PULATION	N COUNT			
Land Use	Area (ha)	Units/ha	Units	% of Total	People/Unit	Population
Single/Semi-Detached	117.37	25	2,934	64.9%	2.80	8,216
Row Housing	1.65	45	74	1.6%	2.80	208
Low-rise/Medium Density	21.59	70	1,511	33.4%	1.80	2,720
Housings						
Total	140.61		4,519	100%		11,144
Population Density (ppnha) Units Density LDR/MDR Ratio	S				ons per net reside per net resident %	
STUDENT GENERATION STA	TISTICS					
Public School Board	400		80			
Elementary	490					
Junior High	245					
Senior High	245		90			
Separate School Board	24		89			
Elementary	24:					
Junior High Senior High	12: 12:					
Total Student Population	12.		469			
Total Student I Opulation		1,	707			

MCCONACHIE NEIGHBOUROOD STRUCTURE PLAN PROPOSED LAND USE AND POPULATION STATISTICS BYLAW 17614

LAND USE				Area (ha)	% of GA	
GROSS AREA				255.83	100.0%	
Arterial Road Right-of-Way				7.59		
Utility Right of Way				1.65		
				Area (ha)	% of GA	
GROSS DEVELOPABLE ARE	A			246.59	100.0%	
Commercial				4.94	2%	
Institutional Use						
Slovenian Canadian Commur				1.30	0.5%	
Parkland, Recreation, School (Mu	nicipal Reserv	e)		43.76	17.7%	% of MR
District Park				22.		9.16%
School/Park					15	2.09%
Pocket Park				0. 12.	50 76	0.20% 5.17%
Natural Area (NE8091) Natural Area (Buffer)					76 76	1.12%
Transportation				49.45	20.1%	1.12%
Circulation				49.43	20.170	
Infrastructure / Servicing						
Stormwater Management Fac	ilities			6.54	2.65%	
TOTAL Non-Residential Area				105.60	42.98%	
Net Residential Area (NRA)				140.61	57.02%	
RESIDENTIAL LAND USE, UI	NIT AND PO	PULATION	O COUNT			
Land Use	Area (ha)	Units/ha	Units	% of Total	People/Unit	Population
Single/Semi-Detached	114.17	25	2,854	55%	2.80	7,992
Row Housing	1.00	45	45	1%	2.80	126
Low-rise/Medium Density	25.4	90	2,290	44%	1.80	4,122
Housings	4.40.64			4000/		
Total	140.61		5,189	100%		12,240
SUSTAINABILITY MEASURE Population Density (ppnha) Units Density LDR/MDR Ratio	CS				ons per net resident per net resident	
STUDENT GENERATION STA	ATISTICS					
Public School Board		98	36			
Elementary	493					
Junior High	247					
Senior High	247		12			
Separate School Board	24′	49	<i>'</i> 3			
Elementary Junior High	12:					
Senior High	12.					
Total Student Population	12,		480			
Total Student Lopulation		1,	100			







SURROUNDING LAND USE ZONES

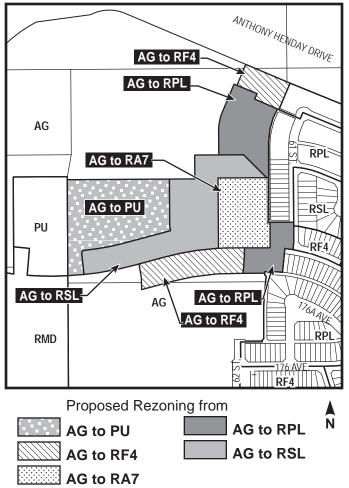
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FILE: LDA15-0159 DATE: May 25, 2016 BYLAW 17615

SUSTAINABLE DEVELOPMENT

MCCONACHIE, BYLAW 17615

Location: 166 McConachie Drive NW; 17808 - 61 Street NW; 17403 - 66 Street NW; and 18055 - 66 Street NW



The purpose of proposed Bylaw 17615 is to change the Zoning Bylaw from (AG) agricultural zone to (RSL) residential small lot zone, (RPL) planned lot residential zone, (RF4) semi-detached residential zone, (RA7) low rise apartment zone and (PU) public utility zone; portion of Blocks 1 & 2, Plan 772 2209, portions of NE 2-54-24-4 and a portion of SW 11-54-24-4, as shown on the attached sketch. These zones provide the opportunity for the development of a variety of low density residential uses in the form of single detached and semi-detached housing and medium density residential uses in the form of apartment housing, as well as a stormwater management facility. An amendment to the McConachie Neighbourhood Structure Plan, Bylaw 17614, has been submitted in association with the proposed rezoning. Sustainable Development supports this proposed bylaw.

PROPOSED REZONING

FILE: LDA15-0159 DATE: May 25, 2016

SUSTAINABLE DEVELOPMENT