City Operations Waste Services

Edmonton

Organics Processing Program Path Forward

September 3, 2024

Utility Committee Craig McKeown, Denis Jubinville, Andre Joseph, Jawad Farhad

Background

- → In alignment with the 25-year Waste Strategy, Waste Services is expanding organic waste sorting to both residential collection services.
- → Organic waste is processed at the EWMC and third-party processors.
- → Since the Edmonton Cart Rollout in 2021, not one food scraps cart of organic material has been landfilled.



Compost Cure Site

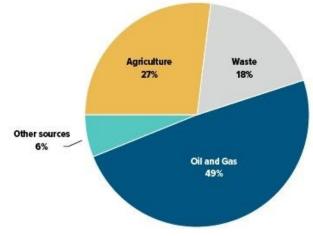


Climate and Greenhouse Gas Impact

- → Organic waste trapped in a landfill produces methane, a very harmful greenhouse gas when released into the atmosphere.
- → Diverting organic waste from landfill has a substantial positive impact on climate change efforts.



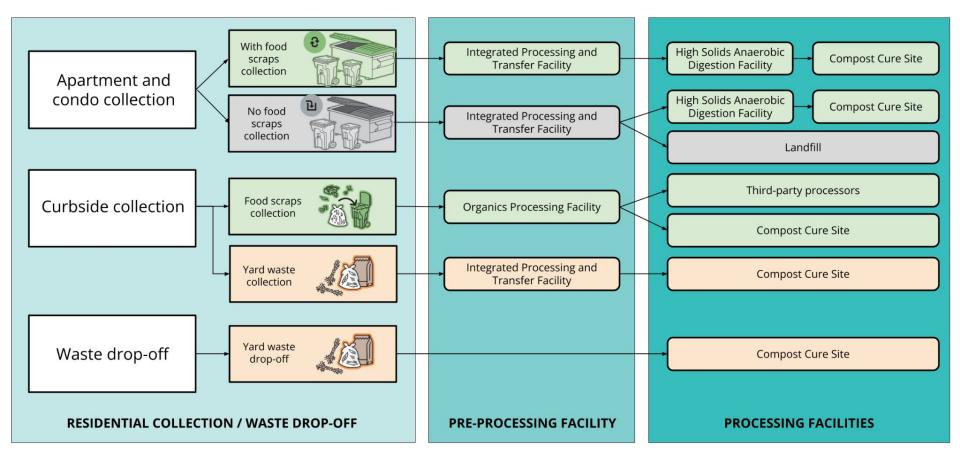
Grass clippings and mixed garbage at the Integrated Processing and Transfer Facility

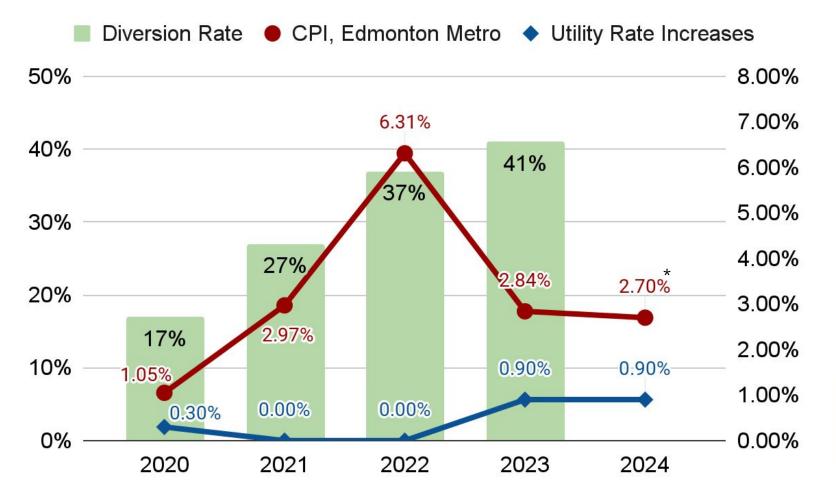


Methane emissions by sector, 2022, Environment Canada



Current Organics Processing Program





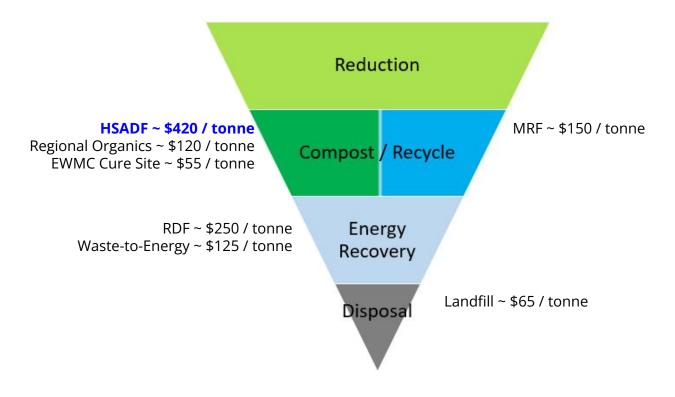
*2024 diversion rate not available until early 2025. Spring 2024 inflation forecast retrieved in August from Corporate Economist.

Recent Organics Processing History

- → In 2018, the Edmonton Composting Facility was decommissioned, removing organics processing capacity.
 - → In late 2018, the HSADF began commissioning but was not able to reliably process organic waste until 2021.
 - → Most organic waste was landfilled for two and half years.
- → In 2021, Council approved the shift in organics processing strategy to a distributed model that balanced processing between internal facilities and multiple third-party organics processors.
- → This shift in direction, the Waste Strategy, and Edmontonians' support in properly sorting waste have helped keep rate increases below inflation.
- → We are now preparing for the future; processing 121,000 tonnes by 2027.



Current Processing Cost



^{*}Blended all-in costs inclusive of amortization, transportation, etc.

High Solids Anaerobic Digestion Facility (HSADF)

- → The operational costs and complexity of the facility are far greater than other options.
- More capital improvements are required to improve HSADF performance.
- Changes to operating environment, provincial regulations mean original business case expectations cannot be met.
- → Strategic changes to Waste have decreased internal need for specialized processing facilities.



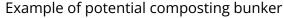
High Solids Anaerobic Digestion Facility



Processing Program Path Forward: Option 1

- → Build outdoor composting site at the EWMC with added third-party processing capacity to achieve 121,000 tonnes.
- → Determine if there is competitive private interest in the HSADF, or pivot it to a processing facility that complements our composting needs.







Edmonton Waste Management Centre (partial view)



Options Analysis: Program Outcomes

- → Alignment with corporate, branch and program goals.
- → Reduces carbon impacts through less long-haul trucking of waste.
- → Increased reliability and resilience vs. status quo program.
- → Updated composting bunker design minimizes odour impact.





Options Analysis: Financial Outcomes

- → Option 1 reduces organic processing program costs by \$75 million over a
 20 year lifecycle a 29% reduction in program costs.
- → Calculation includes: capital and operating costs, transportation, labour, contractors, revenue, and other costs (Attachment 1).

Projected program costs (Net Present Value) over 20 years



Next Steps: Financial & Operational Prudence

- → Tender competitive third-party organics processing contracts with longer duration.
 - → Enables new entrants and better costing
 - → Allows proposed composting site project to be assessed against ongoing third-party processing costs
- → Enter into a single-source contract to process highly contaminated organics.
 - → Provides sufficient time to determine HSADF transition



Single-source Organics Processing Contract

- → Apartment and condo organics are showing a higher contamination rate, deterring all but one third-party processor.
- → At present, our only option for this more contaminated organic waste is processing it through our HSADF at a very high cost.
- → Claystone is now able to process organic waste using a cost-effective and environmentally beneficial method.
- → This single-source contract will provide the time and capacity needed to assess the future role of the HSADF.



Recommendation

→ That a single-source procurement agreement between The City of Edmonton and Claystone Waste Ltd., or an affiliate or affiliates of Claystone Waste Ltd., as outlined in Attachment 3 of the September 3, 2024, City Operations report CO02411, be approved, and that the agreement be in form and content acceptable to the City Manager.



Thank you. Questions?

